STATE OF CALIFORNIA

STATE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:)			
)	Docket	No.	979-AFC-2
Application for Certification)			
for the Sutter Power Plant Project)			
)			

PREHEARING CONFERENCE

Veterans Memorial Community Building 1425 Circle Drive Yuba City, California 95658

> Wednesday, August 19, 1998 10:00 a.m. to 3:10 p.m.

Contract No. 170-98-001

Reported by: Deborah Mayer, CSR #9654

APPEARANCES

Commissioners Present:

WILLIAM J. KEESE, Chairman

MICHAL C. MOORE, Presiding Member

Staff Present:

GARY FAY, Chief Hearing Officer

SHAWN PITTARD, Aide

CYNTHIA PRAUL, Aide

For the Staff of the Commission:

PAUL C. RICHINS, JR., Siting Project Manager

DICK RATLIFF, Senior Staff Counsel

For the Applicant:

CHRISTOPHER T. ELLISON, ESQ., Ellison & Schneider

CAROLYN A. BAKER, ESQ., Edson & Modisette

CHARLENE L. WARDLOW, Environmental Manager, Calpine

CURT HILDEBRAND, Project Director, Calpine

For the Intervenor:

ANN BROADWELL, ESQ. of Adams, Broadwell & Joseph,

for: California Unions for Reliable Energy (CURE)

Interested Agencies:

LOREEN R. McMAHON, Western Area Power Administration

GEORGE CARPENTER, Sutter County Planning Staff

For the Public:

ROBERTA MENDONCA, Public Advisor

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PROCEEDINGS
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       WEDNESDAY, AUGUST 19, 1998, YUBA CITY, CA, 10:00 a.m.
 3
              COMMISSIONER MOORE: Welcome to the Prehearing
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   Conference on the Sutter Power Plant Project.
                                                   I'd like
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   to introduce Commissioner Bill Keese, to my right, and
   Hearing Officer Gary Fay, who is here on my immediate
 6
   right, who will be conducting most of the proceedings
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    today. He knows the procedures down cold. In addition,
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   we have Staff members with us, Shawn Pittard on my left,
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   who is my aide, and the aide to Commissioner Keese,
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   Cynthia Praul, who is on the far right.
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              Today, for those of you who received the
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   notice, and I assume that you received notice to be here
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   today, we're conducting what's known as a prehearing
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   conference, and in this prehearing conference we will be
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   considering matters considered to be noncontroversial,
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   relatively noncontroversial, but also opening up
   questions about other items that will be in front of us.
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    I in fact have several questions of Staff about
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   procedures that I want to get out on the table.
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   doing that pretty early in the hearing, and we'll also
   be taking extensive testimony from the Applicants,
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    Intervenors, and the public. We'll proceed in a pretty
24
    logical way.
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              In terms of hearing people, nobody will be
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   denied a chance to speak on a topic, I assure you, and I
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   also want to ask you that when you come up and speak to
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us that you enunciate your name very clearly for our

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- 1 scribe who is over on the right and will be taking notes
- 2 on that, and you'll know better than we if you have an
- 3 unusual name; take the time the spell it out for us
- 4 because it makes it a lot easier on her and the record.
- 5 Those of you who are new to these hearings,
- 6 let me remind you that one of the rules of the game is
- 7 that you can't use any acronyms in these hearings
- 8 because you'll get called on it. So, if you've got
- 9 something that you really feel like you want to just
- 10 lapse into an acronym on, stop yourself and spell it
- 11 out, because frankly, we get tired of hearing the
- 12 acronyms tossed around, and I'm sure the public does.
- 13 So if you've got a term that finds its way into
- 14 acronym-ism, and there's probably not a logical word in
- 15 the English language, then stop, and spell the phrase
- 16 out fully. It will make it easier in the long run for
- 17 all of us. Let me ask Gary Fay for some comments on the
- 18 procedures on the topics today, and then I have some
- 19 questions for Staff.
- 20 HEARING OFFICER FAY: Okay. Thank you,
- 21 Commissioner Moore. The purpose for the hearing today
- 22 is really just housekeeping, and I hope nobody was
- 23 misled by the notice. This is something that we use
- 24 before a large set of evidentiary hearings to just get
- 25 together in a somewhat informal way and find out okay,
- 26 who's ready to go to hearings and on what topics. We've
- 27 got a lot of topics to cover in this case, and we want
- 28 to know when everybody's set to go to hearings. If we

- 1 schedule the hearings before people have their witnesses
- 2 lined up or their testimony all set to go, there's no
- 3 point, because they would show up and just have to tell
- 4 us they're not ready. So we want to make the time for
- 5 the evidentiary hearings as efficient for everybody as
- 6 possible, so I'm hoping today we can get the kind of
- 7 information that will tell us one, when can we start
- 8 these hearings, and two, when we conduct them, how much
- 9 time do we need to allow for certain topics.
- 10 Some topics are more controversial than
- 11 others. There's going to be witnesses probably offered
- 12 by several parties, perhaps all three of the parties in
- 13 the case, and in each case, there might be
- 14 cross-examination if the topic is controversial.
- 15 Obviously, a topic like that is going to take a lot
- 16 longer to get through than a topic that is not in
- 17 controversy, not disputed, that's merely a presentation
- 18 or just a summary of what was in the Applicant's
- 19 Application for Certification and the Staff's Final
- 20 Staff Assessment.
- In those situations where the subject is not
- 22 in dispute, then it will really be a summary for the
- 23 public just so they better understand what kind of
- 24 analysis went into a certain subject. Perhaps workers
- 25 safety might be one like that, and you would at least,
- 26 at the very least, be exposed to experts who said
- 27 something like, I conducted a review of the Applicant's
- 28 proposal for workers' safety, and I found the following

- 1 things. So, at the very least, we will have some kind
- 2 of presentation on each topic, and at the end of that,
- 3 the public would have a chance to ask questions.
- 4 We have formal cross-examination from the
- 5 parties on the disputed topics, but then after that,
- 6 we'll allow the public a chance to ask questions. So
- 7 we're sort of doing two things: we're conducting
- 8 something that is a little bit like a civil trial, but
- 9 we're also conducting something that is like an informal
- 10 hearing. We're doing this jointly. We, at the Energy
- 11 Commission, always do it this way, but we're doing it
- 12 jointly with the people from Western, the Federal
- 13 Government, so that our hearings can also serve the
- 14 purpose of the kinds of hearings they have when they do
- 15 an environmental impact review under the National
- 16 Environmental Protection Act.
- 17 So, that's basically the purpose. And one of
- 18 the things that we're going to try to find out today is
- 19 the timing, not only on when people are prepared and
- 20 have enough information to go forward to hearings, but
- 21 especially regarding members of the public, which topics
- 22 are of particular concern to you, that you need or would
- 23 like to have held at night? We want to make the
- 24 hearings as available as possible, but we can't hold
- 25 them all at night. I'm sure you'll understand. So, we
- 26 would like to know which ones are more important for you
- 27 to have in the evening, and we'll try to accommodate
- 28 that.

- 1 After today, in a week-and-a-half or so, the
- 2 Committee will issue a hearing order, assuming we get
- 3 enough solid information today to set the hearings, and
- 4 it will schedule the dates of at least the initial set
- 5 of hearings, and we'll describe who the witnesses are
- 6 and what topics are being adjudicated and what topics
- 7 are merely being presented in a summary fashion, and
- 8 what day the hearing will occur on a certain topic, that
- 9 type of thing, so that people can sort of target their
- 10 time, and if you have a particular interest in water
- 11 quality, you can show up on that day and have a
- 12 reasonable expectation that that subject is going to be
- 13 heard at that time.
- Before I get started, I'd just like to ask if
- 15 there are any preliminary matters. Mr. Ellison?
- MR. ELLISON: No, we have no preliminary
- 17 matters.
- 18 HEARING OFFICER FAY: Staff? Mr. Ratliff?
- MR. RATLIFF: No.
- 20 COMMISSIONER MOORE: Okay, then let me take
- 21 this back for a second; I'm remiss, and I should have
- 22 asked Commissioner Keese if he had any opening remarks
- 23 that he'd like to make about this.
- 24 COMMISSIONER KEESE: No.
- 25 COMMISSIONER MOORE: Before Mr. Fay gets
- 26 started, I have a couple of questions that I'd like to
- 27 get on the table from Staff and address the data
- 28 questions here. I'm a little chagrined as I read

- 1 through the documents and look at our data adequacy
- 2 procedures to find that there are so many unanswered
- 3 questions contained in the remarks here, and as a
- 4 consequence, I think it's only fair to pre-warn people
- 5 that I'll be asking my colleagues to initiate a review
- 6 of the procedures of data adequacy in the near future
- 7 because it seems to me that one of the things that could
- 8 happen as a result of a process like this getting
- 9 carried out, the way it's started is that we could find
- 10 ourselves taking testimony or taking updates on
- 11 materials right up to the last minute, which is not
- 12 advantageous for the Applicant and certainly not
- 13 advantageous for the public as a whole, represented by
- 14 us and by the County.
- So, my question, I think it goes probably to
- 16 Mr. Ratliff to address some of these, is, at the point
- 17 where we have indicated that there would be a presiding
- 18 member's decision, which is about ten months into the
- 19 process, which is not very far off, and assuming that
- 20 the presiding member intends to issue a decision at that
- 21 point, has every intention of doing that, which I do,
- 22 what happens if the submissions are inadequate at that
- 23 point, just haven't been filled in; the blanks are still
- 24 blank? What options are available? Can we issue a
- 25 decision in the absence of incomplete information, or
- 26 can we simply say, this is--this is not good enough, or
- 27 I'm going to judge it on the basis of what's already on
- 28 the record? What are the options?

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1 MR. RATLIFF: I may also want to let Mr. Fay
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- 2 answer that question in his own way, but in the past
- 3 what we've done is we've completed the evidentiary
- 4 record before we issued any decisions, and that makes
- 5 logical sense. You really can't issue a decision until
- 6 you've got the evidence and you've had a chance to
- 7 consider it, and it's certainly not unprecedented for us
- 8 to have cases that have taken more time than was in the
- 9 original schedule, and that happens for a variety of
- 10 reasons; in this case, it's happened for a couple of
- 11 reasons which we'll probably discuss today, one of the
- 12 them being that we're trying to coordinate our schedule
- 13 with federal agencies who also have their procedural
- 14 needs, some of which have not been entirely familiar to
- 15 us, and so we find ourselves at a point where we aren't
- 16 really able to keep to the schedule, to my mind, not
- 17 through anyone's lapse or fault, not the Applicant's,
- 18 certainly. They've been forthcoming and cooperative,
- 19 but we're still getting information from them on some of
- 20 the issues that are critical to whether or not we will
- 21 determine whether or not we adjudicate those issues or
- 22 not, so we aren't entirely ready; and, I would suggest
- 23 that probably what you need to do is schedule the
- 24 hearings when you have your evidentiary record; I mean
- 25 schedule your decision for when you have your
- 26 evidentiary record complete.
- 27 COMMISSIONER MOORE: You can appreciate my
- 28 position where I find myself in the middle of a process,

- 1 and one of the fundamental questions remains unanswered,
- 2 that is, what the County land use decision is likely to
- 3 be in terms of amending the General Plan, and I have to
- 4 say I'm chagrined that I find myself in a position
- 5 where, what I would consider to be, a natural part of an
- 6 initial filing, which is left until way late in the
- 7 process--suppose, for instance, the County were to deny
- 8 a change in the General Plan; what would happen?
- 9 MR. RATLIFF: I can only speculate what would
- 10 happen. If there is no conforming change in the General
- 11 Plan in the zoning, then obviously the Commission cannot
- 12 make the findings that there is conformity with local
- 13 laws and ordinances.
- 14 COMMISSIONER MOORE: Can we override a local
- 15 land use decision?
- 16 MR. RATLIFF: You don't override the decision,
- 17 but you make findings of--basically, you make findings
- 18 which would allow the license to issue, despite the
- 19 nonconformity. It's basically a preemption of local
- 20 ordinance.
- 21 COMMISSIONER MOORE: Have we ever done that in
- 22 the past?
- 23 MR. RATLIFF: We did it in the Geysers 16 case
- 24 back in 1981, I believe, when there was an alleged
- 25 nonconformity with Sonoma County's General Plan zoning.
- 26 COMMISSIONER MOORE: I think that it's only
- 27 fair to say that the--we'll try and keep the hearings on
- 28 track, to the schedules that we adhere to, but it will

- 1 be pretty unusual to find me, at least as one member,
- 2 willing to continue stuttering, as it were, with
- 3 information coming in, post the point when we intend to
- 4 offer a decision. So, changes in plan, additions to
- 5 information that really should have been in earlier are
- 6 probably not going to help the process very much and
- 7 certainly won't be a help to making the decision, which
- 8 will be coming out here in the near future.
- 9 Let me turn this back to Mr. Fay, and I know
- 10 he's got a schedule he'd like to adhere to as far as
- 11 calling information up.
- 12 HEARING OFFICER FAY: Thank you. I'd just
- 13 like to add for clarification, since we do have some
- 14 representatives from the County here, that concept of an
- 15 override is not something that's done lightly by the
- 16 Energy Commission, and in no way is it routine, and it
- 17 would add a major barrier to the Applicant's processing
- 18 of this case, and that burden would have to be overcome
- 19 to convince the Commission that an override should be
- 20 enacted. So, there's certainly a great deference to
- 21 local land use concerns.
- This is not the only area where information is
- 23 not available at this time for a variety of reasons, and
- 24 I thought what I'd do is start out by asking Ms. McMahon
- 25 to review for us what she told me before the hearing, in
- 26 terms of the time sequence between the Federal
- 27 Government getting a document that it considers adequate
- 28 to start its time frame, and noticing hearings that they

- 1 would consider adequate for the EIS. We're trying to
- 2 make our hearings be those hearings, so what I
- 3 understand is it would slow down our schedule. Could
- 4 you explain that briefly?
- 5 MS. McMAHON: We have statutory obligations
- 6 under our environmental compliance regulations. We're
- 7 required to notice hearings in the Federal Register for
- 8 two weeks, fourteen days, prior to any holding of any
- 9 hearings that have to do with environmental impact
- 10 statements. The procedures for getting the document to
- 11 EPA, Environmental Protection Agency, in Washington,
- 12 those internal procedures usually take two weeks between
- 13 the two agencies. Most of that time is with EPA. They
- 14 file, or they notice every Friday in the Federal
- 15 Register, and that require that federal agencies get
- 16 documents to them on the Wednesday or Thursday a week
- 17 before. So most of that time is taken up. But it also
- 18 will have to go through our internal signatory process;
- 19 so Western's anticipating it's going to be four weeks
- 20 from when we get a document to when we can hold a
- 21 hearing, and when we get the document and send it to
- 22 EPA, we also will have to notice in the Federal
- 23 Register, when those hearing dates will be.
- 24 HEARING OFFICER FAY: So, to translate this in
- 25 terms of the calendar, if Staff is able to publish an
- 26 FSA that the Federal Government finds is sufficiently
- 27 complete--
- 28 COMMISSIONER MOORE: A Final Staff Assessment.

- 1 HEARING OFFICER FAY: --a Final Staff
- 2 Assessment, on September 4th, is that realistic--Mr.
- 3 Richins is indicating yes--then it would be no sooner
- 4 than October 2nd before any hearings could begin; is
- 5 that correct?
- 6 MS. McMAHON: That's correct.
- 7 HEARING OFFICER FAY: So, we're talking about
- 8 at the earliest, the first full week in October, which
- 9 is two weeks, or week-and-a-half at least later than we
- 10 had anticipated on our schedule. But that is do-able;
- 11 is that true?
- 12 MS. McMAHON: Yeah.
- 13 HEARING OFFICER FAY: Okay. Mr. Ellison, are
- 14 you familiar with that wrinkle, or is it news to you as
- 15 well as it was to me this morning?
- 16 MR. ELLISON: Well, I apologize. I was
- 17 actually checking on an issue with my client, but the
- 18 four weeks that was just described by WAPA sounds
- 19 appropriate to us.
- 20 COMMISSIONER MOORE: By the Western Area Power
- 21 Association?
- MR. ELLISON: By the Western Area Power
- 23 Association, sounds appropriate to us, and the schedule
- 24 through October 2nd also sounds appropriate.
- 25 HEARING OFFICER FAY: Okay. So, I move this
- 26 up to the front today because it affects other things.
- 27 So, rather than looking at September 23rd as the
- 28 beginning of hearings, can we realistically look at

- 1 October 5th as the beginning of hearings, and if that is
- 2 a problem, please let me know.
- Now, one of the things I'd like to do today is
- 4 find out when parties have absolute constraints, because
- 5 if witnesses are not available, or counsel or
- 6 Commissioners are not available, then that will affect
- 7 our ability to schedule things, and today's the time to
- 8 find that out. So, as we deal with these dates, please
- 9 let us know.
- 10 I would like to, then, focus on at least for
- 11 the initial set of hearings, focus on October 5th
- 12 through 16th. We've got a holiday in there, October
- 13 12th, I believe, according to my calendar, and I'm sure
- 14 there's a business meeting in there one of those
- 15 Wednesdays. So, it may have to go beyond that two-week
- 16 period, but I'd like to focus on that and have people
- 17 respond as to their availability.
- 18 MR. RICHINS: Gary, could I make one comment?
- 19 During the course of the workshops we've held here on
- 20 the Preliminary Staff Assessment, many of the farmers
- 21 have come up to me and indicated that that is in their
- 22 prime harvest season, and I'm not sure exactly the
- 23 length of the season, but I had a sense that later would
- 24 be better than earlier, and so they may opt or request
- 25 that hearings be held more towards the end of October as
- 26 opposed to early October, and so before maybe you settle
- 27 into a date, maybe you might want to query the public to
- 28 find out if they have any preferences.

- 1 COMMISSIONER MOORE: Plus, as Gary indicated,
- 2 we're open to meeting in the evenings, and so we've got
- 3 some flexibility in that way, too.
- 4 HEARING OFFICER FAY: Ms. Mendonca, are you
- 5 familiar with the availability of most of the growers?
- 6 Do you know what the target should be?
- 7 MS. MENDONCA: Well, I think it would be
- 8 better if the individual interests made a comment,
- 9 because we have some fruit growers that have special
- 10 needs and there are some rice growers that have special
- 11 needs to set up their harvest, so it's not just
- 12 clear-cut one evening is better than another time. I
- 13 think that they're willing to speak up and let you know.
- 14 Several of them have spoken to me about it, so--
- 15 HEARING OFFICER FAY: Sure. Well, at this
- 16 point we're trying to rough out a block of time for the
- 17 hearings, and since it has been slipped a couple weeks
- 18 just by this information from Western, we may find that,
- 19 by the time we can do this, we have all the information,
- 20 including some of the air and biology and water
- 21 information that was anticipated coming a little late.
- 22 Is that correct, Mr. Richins?
- MR. RICHINS: Well, we would not be prepared
- 24 to put on any information for those four areas that are
- 25 trailing: the water, biology, air quality, and public
- 26 health. Those would not be ready for several weeks
- 27 afterwards, so it appears that you would probably have
- 28 to have hearings later on in the month to accommodate

- 1 those--
- 2 HEARING OFFICER FAY: What about dates? Can
- 3 you give me a date?
- 4 MR. RICHINS: --subject areas.
- 5 HEARING OFFICER FAY: Give me a rough idea of
- 6 when you might be ready to go forward on those subject
- 7 areas, the trailing ones?
- 8 MR. RICHINS: As an example, the Preliminary
- 9 Determination of Compliance from the Air District, the
- 10 30-day comment period for that document is up August
- 11 30th. They have then another 30 days in which to
- 12 resolve issues and come up with a final determination of
- 13 compliance, so that would put it on September 30th. So
- 14 you would want that information, plus a fair amount of
- 15 time for review by the public prior to going to any
- 16 hearing.
- So, if you assume a two-week review period and
- 18 assume that they keep to the schedule, then you're
- 19 looking at middle to latter part of October.
- 20 MS. WARDLOW: This is Charlene Wardlow. I'd
- 21 like to make a correction on the review for the
- 22 Preliminary Determination of Compliance. The Air
- 23 District had requested, in order to take--they were
- 24 going to take two extra weeks to complete the document,
- 25 and as a result of that, they would give up two weeks of
- 26 their 30-day review the at the end of the process to
- 27 keep on the time frame, so the final will be scheduled
- 28 to be issued September 16th on schedule.

- 1 HEARING OFFICER FAY: Okay, thank you. Well,
- 2 so, Mr. Richins, might that move it up two weeks?
- 3 MR. RICHINS: Yes, it might, but also we don't
- 4 know EPA's comments regarding the Preliminary
- 5 Determination of Compliance. As of yet in the High
- 6 Desert case, they asked for that document to be reissued
- 7 in another 30-day review period. We don't know what EPA
- 8 will say as it relates to this Preliminary Determination
- 9 of Compliance, and they could do the same thing for
- 10 different reasons and ask for the Preliminary
- 11 Determination of Compliance to be reissued and another
- 12 30 days. So it's unknown at this time.
- 13 HEARING OFFICER FAY: Well, we can't
- 14 anticipate that one way or the other. How about the
- 15 biological opinions? Can you give us an estimate on
- 16 when we might have that information?
- 17 MS. McMAHON: I can speak to that. This week,
- 18 I spoke with--there's two biological opinions that
- 19 Western is awaiting. One is with National Marine
- 20 Fishery Service. I spoke with them on Monday. They
- 21 felt that that particular one would be able to be
- 22 finished through informal consultation and that we
- 23 should be able to wrap that up in the next two weeks.
- 24 U.S. Fish and Wildlife Service, on the other hand, has
- 25 felt that in light of the information that they received
- 26 with the temperature and water quality modeling reports
- 27 that they are going to need more time, so they've
- 28 already slipped the time that they had originally

- 1 indicated by letter to Western. They had indicated
- 2 earlier that they would have a draft biological opinion
- 3 to us on August 12th, and yesterday they told me that
- 4 they can't give me any time line at all.
- 5 COMMISSIONER MOORE: What kind of a hammer do
- 6 you have to hold them to any kind after schedule? I
- 7 mean, having them arbitrarily slip it, and then tell you
- 8 that they can't give you a time line is marginally
- 9 unacceptable, I'd say. In terms of the decision
- 10 process, what kind of hammer do we have?
- 11 MR. RICHINS: I think the reason they are
- 12 having difficulty completing their biological opinion is
- 13 based on information related to water quality and impact
- 14 on biological resources. Calpine will be doing some
- 15 additional modeling. The Energy Commission Staff will
- 16 be providing them with some information by Friday or
- 17 Monday of this week. Calpine has indicated to us that
- 18 they will then take that information and will take them
- 19 one to two weeks to do some additional modeling. Once
- 20 U.S. Fish and Wildlife Service receives that
- 21 information, I would think then they would be able to
- 22 assess that information and come up a with the draft
- 23 biological opinion.
- 24 COMMISSIONER MOORE: They don't start the
- 25 clock back to zero then, though? I mean, they're-
- MS. McMAHON: Technically, they could. She
- 27 didn't indicate that to me, and technically, they could.
- 28 COMMISSIONER MOORE: Are they overworked

- 1 enough right now that they're likely to take those
- 2 default opportunities
- 3 MS. McMAHON: They are very overworked, and
- 4 there is no stick.
- 5 COMMISSIONER MOORE: Very diplomatic. Thank
- 6 you.
- 7 HEARING OFFICER FAY: Is there any information
- 8 that Calpine is expected to provide that will affect
- 9 this schedule?
- 10 MS. WARDLOW: This is Charlene Wardlow again.
- 11 We are trying to prepare the data to redo some of the
- 12 modeling based on the workshop that was held from the
- 13 12th last Wednesday, and we're trying to expedite that,
- 14 realizing that modeling does take some time, and provide
- 15 clearer data or information, based on the information
- 16 that came out of the workshop last week. I would agree
- 17 with the comments that once they get that information
- 18 they should be able to make a decision, obviously
- 19 realizing Loreen's comment that there is no stick to
- 20 wield.
- 21 MR. RATLIFF: We likewise are also awaiting a
- 22 biological opinion from the Department of Fish and Game,
- 23 and my query to the biologists has indicated that we
- 24 have no firm time line for receiving that as well, only
- 25 that they're considering it and they're looking at this
- 26 latest modeling information that is the source of a lot
- 27 of discussion right now between Staff and CURE and the
- 28 Applicant.

- 1 HEARING OFFICER FAY: Okay. Would this be
- 2 aided at all if the hearings were to begin mid-October
- 3 at the earliest with the possibility that we might be
- 4 able to schedule some of these air quality and
- 5 biological and water quality at the end of October? Is
- 6 that a possibility?
- 7 MR. RATLIFF: I think so. I mean, it seems to
- 8 me it should be. Again, we don't control the U.S. Fish
- 9 and Wildlife Service, nor can we guarantee that we'll
- 10 have a jeopardy opinion from the Department of Fish and
- 11 Game.
- 12 COMMISSIONER MOORE: Well Dick, let me just
- 13 put out a caution here, and that is in terms of
- 14 bifurcating these issues. I'm not likely to support
- 15 something that vulcanizes issues so much so that they
- 16 get taken in isolation from one another. I'd much
- 17 rather push it off, schedule everything at once back to
- 18 back, two days in a row, whatever it takes, so that the
- 19 interrelationships can be fully assessed because this
- 20 may be our test case, I don't know. We don't have an
- 21 NOI procedure to go through to look at alternatives, so
- 22 a lot of emphasis is going to be put on the cumulative
- 23 and alternative impact analysis in these hearings. I
- 24 want to be sure that all interrelationships can be drawn
- 25 out in a forum. So for instance, air quality and water
- 26 quality, while not normally linked, in fact do have some
- 27 cross-over, I'd be very reluctant to have to have them
- 28 put on separate days, let alone separate weeks. They

- 1 really should be considered in collaboration with one
- 2 another.
- 3 So, much more likely that we push things back
- 4 until we've got a comprehensive mass of information to
- 5 consider, and in the end, putting things off far enough
- 6 may inconvenience the Applicant. They'll want to put a
- 7 little pressure on to get all the pieces of the puzzle
- 8 to come together. Not a threat. It's simply an
- 9 observation that can't do a thorough analysis at this
- 10 end without having the blanks filled in.
- We're debating some of the dates up here,
- 12 which is what the conversation is about. Some of the
- 13 most open dates that we've come up with so far, and let
- 14 me turn to Commissioner Keese and ask him whether these
- 15 might fit in his schedule or not. Is 15, 16, October to
- 16 initiate this, Bill, uh--
- 17 COMMISSIONER KEESE: October is fine.
- 18 COMMISSIONER MOORE: Is it? Okay. Okay,
- 19 good. I've always thought that myself. A good start to
- 20 autumn. Fifteen, sixteen October looked like some
- 21 likely dates. We've got a lot of other things that
- 22 we're holding for the Commission after that for the
- 23 Commissioners to begin looking at things. I would say
- 24 we start to push off into the first part of November
- 25 before we get to other open dates, at least on my
- 26 calendar. So let's at least preliminarily, unless I
- 27 hear any real opposition--obligations, no,
- 28 opposition--let's target 15, 16 October to try an get

- 1 some of our work done. And obviously, we'll be open to
- 2 what the residents have to say, but I'm just using these
- 3 as a balloon for people to shoot at, so let's try that
- 4 and see if we get anywhere close. If we're not, then
- 5 we'll start adjusting schedules and see what else we can
- 6 do.
- 7 HEARING OFFICER FAY: I believe we're going
- 8 to need more than the two days, even to deal with the
- 9 first set of issues. But, I guess we'll just focus on
- 10 the 15th and 16th now, and then the first week of
- 11 November--
- 12 COMMISSIONER MOORE: Um hum.
- 13 HEARING OFFICER FAY: --for after that. We
- 14 start with the Commissioner, presiding Commissioner at
- 15 least, because we do need that to hold hearings. Then
- 16 we also need some parties. Do those dates work for the
- 17 Applicant?
- 18 MR. ELLISON: Just to clarify, we're talking
- 19 about the 15th and 16th in the first week of November?
- 20 HEARING OFFICER FAY: At this point, yes.
- MR. ELLISON: We can make that work.
- 22 HEARING OFFICER FAY: Okay, Staff?
- 23 MR. RATLIFF: Yes. Clarification--the 15th
- 24 and 16th, would it be your intent to start with the
- 25 issues that do not appear to be necessary to adjudicate?
- 26 Is that what you intend to do there?
- 27 HEARING OFFICER FAY: Yes, although it seems
- 28 to me, one of the matters that do need to be adjudicated

- 1 according to your prehearing conference statement
- 2 included visual, which did not have missing information
- 3 or trailing information. So, visual could be brought up
- 4 at that time. It depends how much we could get done.
- 5 But if we're using evenings as well, it's possible that
- 6 visual resources could come up at that time.
- 7 MR. RATLIFF: Okay. Would you indicate that
- 8 by a scheduling order at some point so we'll know what
- 9 to tell our witness--
- 10 HEARING OFFICER FAY: Oh, yes.
- 11 MR. RATLIFF: --whether we're going to go on
- 12 that, if we're going to do it.
- 13 HEARING OFFICER FAY: I want to reiterate is
- 14 what we're doing today is gathering information, and the
- 15 Committee will decide how they want to schedule the
- 16 hearings and send a hearing order out to everybody so
- 17 the parties will have plenty of information, plenty of
- 18 notice ahead of time on when to have their witnesses
- 19 available.
- 20 MR. RATLIFF: Okay. We're still hopeful that
- 21 maybe visual won't be adjudicated, but we can't say with
- 22 any confidence it won't be, so--
- 23 HEARING OFFICER FAY: Right. And the other
- 24 point of course, it's in the Committee's interest to
- 25 have as little to adjudicate as possible, and it's in
- 26 the parties' interest as well, because Lord knows what
- 27 the Committee might decide, and if you people work this
- 28 out among yourselves, you know that you have a good

- 1 chance of having that approved. Therefore, we want to
- 2 encourage the parties to meet in workshops and try to
- 3 settle these matters, and to the extent that they are
- 4 not settled, they will still be in dispute. There might
- 5 be agreement between the Staff and the Applicant but
- 6 perhaps not CURE; I want to make that clear that nobody
- 7 will be cut out, but it does simplify the process, and
- 8 we want to encourage the workshops to continue. So
- 9 even though we may have scheduled something for hearing,
- 10 the Committee is still open to be informed if some sort
- 11 of agreement has been reached and the matter is no
- 12 longer in dispute. Did you have a question?
- MS. BROADWELL: No. I just wanted to say I'm
- 14 Ann Broadwell. I'm here representing CURE, and those
- 15 dates are fine with us as well.
- 16 HEARING OFFICER FAY: Good. Then I think
- 17 we've got an idea, to the extent there is information
- 18 available, on when these trailing subjects might be able
- 19 to be heard, and it sounds like November is probably
- 20 workable. So, let's leave those behind. What I
- 21 anticipate is that there may have to be an additional
- 22 meeting once we find out exactly when that information
- 23 is in, or we may be able to handle this ex-parte if the
- 24 parties can inform us that they have, for instance, all
- 25 the air quality data they need, and that they can file
- 26 their testimony on a certain date. They may be able to
- 27 just do that in writing and the Committee could issue a
- 28 supplement to the hearing order and save an additional

- 1 meeting.
- 2 So, I think what I'd like to do is move ahead
- 3 through the topics, and just identify--
- 4 MS. MENDONCA: Mr. Fay? Just for my own
- 5 clarification, would you please reiterate what the
- 6 trailing subjects are?
- 7 HEARING OFFICER FAY: Okay the subjects right
- 8 now that look like they're trailing are air quality and
- 9 public health, which are very closely related because of
- 10 the public health matters that are affected by air
- 11 emissions, and then the other two happen, in this case,
- 12 to also be related--water resources and biology, because
- 13 of the question of waste water discharge, possibly
- 14 affecting biological resources, and of course also under
- 15 water resources would be ground water drafting and
- 16 drainage, and possibly alternatives to cooling towers.
- 17 Under biology, we have that overlap with the waste water
- 18 discharge and it's affect on endangered species. CURE
- 19 had pointed out some concerns about wetlands and whether
- 20 the mitigation package is adequate regarding biology.
- So, those or the topics that right we feel now
- 22 are trailing because they have pieces of information
- 23 missing and we don't have control of when that's going
- 24 to come in. The Federal Government does. Excuse me
- 25 just a moment. What I was consulting Commissioner Moore
- 26 about is, in the interests of respecting the time of the
- 27 citizens that have taken time out of their day and are
- 28 not paid to be here, I think we'll now ask to hear from

- 1 people as to their time constraints and whether these
- 2 dates would work for them in terms of their planning
- 3 schedules and their work, and which topics they feel are
- 4 most important for them to attend in the evening.
- 5 So, I'll begin by calling people. I see a
- 6 familiar name here that I have to admit I didn't
- 7 recognize at first but now I do. It's been a while.
- 8 Bob Amarel, you want to come up and speak on behalf of
- 9 some rice growers, if I recall correctly?
- 10 COMMISSIONER MOORE: Bob, you want to spell
- 11 your last name?
- 12 MR. AMAREL: Bob Amarel, Jr. A-M-A-R-E-L.
- 13 Yeah, it has been a while.
- 14 HEARING OFFICER FAY: Bob and I went to
- 15 college together.
- 16 MR. AMAREL: As far as the time, I quess the
- 17 two most--I guess the reason I'm here is because of the
- 18 water and the drainage. And as far as the dates, you
- 19 couldn't have put a bulls eye on the wall and shot right
- 20 in the middle of it with the 15th and 16th of October
- 21 and been any more wrong for just about everybody that's
- 22 sitting out there. We're all rice growers. You know
- 23 about El Nino. We're late to begin with, so we're
- 24 definitely going to be busy. There's no question.
- 25 COMMISSIONER MOORE: Does the first week in
- 26 November get any better, especially if we had a night
- 27 meeting?
- MR. AMAREL: Well, let me put it this way.

- 1 The later you go, really, the better it is. If it were
- 2 a normal year, I'd say November would be fine.
- 3 Normally, November is fine. This year, we're probably,
- 4 at the minimum, three weeks behind. So we're where we
- 5 would be completed by the first of November, we're still
- 6 going to be working.
- 7 HEARING OFFICER FAY: Okay. What we're going
- 8 to try to be doing is exploring which topics are of
- 9 particular interest to the local people. Some of these
- 10 things are kind of technical and tend to be more concern
- 11 to the Staff just cause they're in the statute; not that
- 12 they're not important, but they tend to be of less local
- 13 concern in all these cases and maybe so in this case as
- 14 well. If we find that there are a few subjects like
- 15 that, then it probably wouldn't matter to people if
- 16 hearings took place even during a time when you were
- 17 real busy?
- 18 MR. AMAREL: Right, and I agree with that. I
- 19 don't have a problem with that at all. Just when you
- 20 speak to the subjects of water and drainage, then I want
- 21 to be able to be here, or wherever it's going to be.
- I have another question. Did I understand
- 23 that you folks could overrule the County? Did I
- 24 understand that?
- 25 HEARING OFFICER FAY: There is a provision
- 26 that requires the Energy Commission to find that the
- 27 proposal for a power plant is consistent with the local
- 28 planning ordinances. At this point in this County, it's

- 1 not consistent. So that's why they're talking about
- 2 having information available to Sutter County so they
- 3 can consider an amendment to the General Plan. Now, if
- 4 they were not--
- 5 MR. AMAREL: Don't--I mean, it's my
- 6 understanding they have to amend the General Plan or it
- 7 can't happen?
- 8 HEARING OFFICER FAY: That's right.
- 9 MR. AMAREL: Okay.
- 10 HEARING OFFICER FAY: If the County decided
- 11 not to amend the General Plan, then the Commission could
- 12 not make the finding that the proposal was consistent
- 13 with local zoning. But, the statute says that the
- 14 Commission can make an override of local--
- MR. AMAREL: Right.
- 16 HEARING OFFICER FAY: --zoning in the case
- 17 where it can find that there is no more necessary and--
- MR. RATLIFF: I think it's no more prudent and
- 19 necessary.
- 20 HEARING OFFICER FAY: --prudent and necessary
- 21 means of reaching the project objective. That's not a
- 22 small burden. And that's what I was referring to
- 23 earlier. But, um, and the Commission does not just
- 24 automatically do this. It has been done before, but I
- 25 just wanted--
- MR. AMAREL: Yeah, because you're really
- 27 speaking to the local control thing and I'm beginning to
- 28 wonder, you know, well, wait a minute, what--

- 1 COMMISSIONER MOORE: Well, as Gary said, it
- 2 would be extraordinary--
- 3 MR. AMAREL: Right. I understand that.
- 4 COMMISSIONER MOORE: But it is still a
- 5 possibility.
- 6 MR. AMAREL: It's a possibility, sure, sure.
- 7 That's what I was trying--
- 8 HEARING OFFICER FAY: But that's just sort of
- 9 another level of the whole function of the Staff which
- 10 was to move the decision over licensing power plants up
- 11 to the State level. So, all these little elements that
- 12 we're dealing with are being decided by the Energy
- 13 Commission with the exception of the ones that are under
- 14 federal jurisdiction. In essence, that is preempted
- 15 local decisions on that as a matter of law. Of course,
- 16 the way we work is to try to be a clearing house and
- 17 work with the locals and have their input on it.
- 18 MR. AMAREL: Okay. Well, speaking directly to
- 19 your question, the time frame is, for at least the
- 20 subjects that I'm interested in, is pretty tough. The
- 21 later, it would be better for me, anyway.
- 22 HEARING OFFICER FAY: Great. Thanks. Good to
- 23 see you.
- Um, anybody else like to come forward and
- 25 inform us on their schedule? Especially if it's
- 26 different from what Bob Amarel told us? Yes, sir? Just
- 27 to remind everybody while he's coming up, if you stand
- 28 up and make a comment from the audience, the court

- 1 reporter may not be able to hear you, and she certainly
- 2 doesn't know your name, so it may not get into the
- 3 transcript. That's why we ask people to come all the up
- 4 and speak into the microphone.
- 5 MR. AKIN: My name is Jim Akin, A-K-I-N. I
- 6 farm in the area. We raise rice. We have vegetables.
- 7 We have beans, safflower and so forth, safflower harvest
- 8 is getting ready to start within a week, and we'll
- 9 probably be busy through to the first of November and
- 10 possibly later, if the rice doesn't ripen. That is
- 11 probably I think the same thing that Mr. Amarel was
- 12 talking about. It's up to the weather as to when we can
- 13 harvest and get our crops in.
- 14 COMMISSIONER MOORE: Do night meetings make
- 15 any difference to you?
- 16 MR. AKIN: Night meetings would help at times,
- 17 but we're not working an eight-hour or a ten-hour day.
- 18 If the weather is good at night, we have lights on the
- 19 harvesters and continue as long until the dew falls. So
- 20 it would be a hardship on the area, as another power
- 21 plant here would work another hardship on the area,
- 22 because the area that the power plant's sited in, the
- 23 water comes from the wells, and time passed and extended
- 24 drought areas, there has salt appeared, and salt and
- 25 orchards don't mix. Thank you.
- 26 HEARING OFFICER FAY: Thank you, Mr. Akin.
- 27 While we always are glad to have comments at the
- 28 hearings, we would like to focus today on the scheduling

- 1 questions and availability of witnesses and that type of
- 2 thing because we will target these particular areas at a
- 3 scheduled time, and that's when your comments will be
- 4 the most valuable because you'd be making them at the
- 5 same time that the witnesses, the technical experts etc.
- 6 will be coming up and talking about it. So, we don't
- 7 want to cut anybody off, but just to respect everybody's
- 8 time, we do want to focus on scheduling matters today
- 9 rather than the substantive concerns of whether the
- 10 plant should go in or whether it will affect the ground
- 11 water, etc. I've got blue cards from a number of
- 12 people. I'll call your name and if you don't need to
- 13 address us, that's fine. David Massey? Did you want
- 14 to--
- MR. MASSEY: I'll have to agree with the
- 16 gentlemen.
- 17 HEARING OFFICER FAY: Okay. Arnold White?
- 18 Anything further to add?
- 19 MR. WHITE: No.
- 20 HEARING OFFICER FAY: Mary Ann Woods?
- 21 MS. WOODS: Oh. Really, I can tell you from
- 22 here what I wanted to say. My name is Mary Ann Woods,
- 23 W-O-O-D-S. And my concern was for us to have evening
- 24 meetings, but I'm not so sure that I need evening
- 25 meetings if you're going to do this in November.
- 26 HEARING OFFICER FAY: All right, thank you.
- MS. WOODS: Thank you.
- 28 HEARING OFFICER FAY: And that's mainly

- 1 because the harvest would be over by then?
- 2 MS. WOODS: Yeah. We have prunes and walnuts,
- 3 I drive the truck, and I can't be here and there, too.
- 4 HEARING OFFICER FAY: Yes. The Commissioner
- 5 was asking me, what is your primary concern? Which
- 6 issues in the case?
- 7 MS. WOODS: Our primary concerns are the
- 8 drainage and the underground water. We're in an area
- 9 where we're borderline saline, and we just have a big
- 10 problem with that.
- 11 HEARING OFFICER FAY: Okay.
- MS. WOODS: The other problem is to have this
- 13 thing in our backyard, which, you know, is about a half
- 14 a mile from where I live, and every time the thing blows
- 15 a fuse in the middle of the night, we got to get up and
- 16 see if we're still alive or not, and it's getting kind
- 17 of old. Thank you.
- 18 HEARING OFFICER FAY: Okay, thanks. That's
- 19 probably a more general topic, but we'll note the
- 20 drainage concern, try to work that into the schedule.
- 21 Mike Shannon?
- MR. SHANNON: I'd like to talk from here.
- 23 Basically I have the same comments as Bob Amarel. I'm
- 24 Mike Shannon. I farm just northwest of the plant. I'm
- 25 a little different than Bob. I'm a little smaller
- 26 operation. I do all the work myself. I have one
- 27 employee. I drive the harvester. So basically, I start
- 28 at seven in the morning and I go to ten at night. If it

- 1 rained the day you have a meeting scheduled, I can make
- 2 it. If it doesn't, I'm pretty much out of luck. But it
- 3 would help if we could have the meetings up here if
- 4 they're forced to be in late October and early November
- 5 before harvest is over. If the meetings can be held at
- 6 night here, we do have a better chance of at least
- 7 making part of the meeting. Now, there are other
- 8 circumstances. Your dryer can get plugged up, run out
- 9 of trucks, you can have a breakdown. So there might be
- 10 times we couldn't make part of the meetings. But to
- 11 have the meetings local during harvest time would help.
- 12 I know it would be more difficult for other people, but
- 13 for the local landowners, it would be helpful.
- Now, I've got one question. If the Energy
- 15 Commission overrules the County, so I take it then
- 16 the Energy Commission, if they overrule the County, then
- 17 the use permit would be given to Calpine? Am I right so
- 18 far? If--because basically all we're doing, it's a use
- 19 permit, right? Giving them the right to put the plant
- 20 in? It's rezoning?
- 21 HEARING OFFICER FAY: That's not all we're
- 22 doing in this process, but that is part of the process.
- 23 If the Energy Commission overruled the County--I don't
- 24 think it would essentially; it would issue a license in
- 25 spite of the lack of a permit from the County. So it
- 26 wouldn't preempt the County's decision on granting the
- 27 permit. Correct me if I'm wrong, Mr. Ratliff, but I
- 28 think it would--notwithstanding the lack of conforming

- 1 land use, the land use conforming to the power plant
- 2 use, that the State, under those circumstance, would
- 3 grant a license to operate anyway. As I say, that's a
- 4 serious decision, and the Commission has never done it
- 5 lightly.
- 6 MR. SHANNON: Well I'm just taking it down the
- 7 road. No, so you would override the supervisors,
- 8 correct? That would override the supervisors' decision?
- 9 HEARING OFFICER FAY: If that happened, it
- 10 would.
- MR. SHANNON: Okay. So let us say, and I have
- 12 some serious concerns about the water issue, and I have
- 13 gone to bat with Calpine in many discussions. Let us
- 14 say that I am right. Their models are wrong. The
- 15 County says no to the permit, but the State Energy
- 16 Commission says yes; but then the landowners, me or any
- 17 of the other people, are right about whether it's the
- 18 pollution concerns, the water source, or the drainage,
- 19 and we get damage to our property; is it basically just
- 20 our own right to have to go get our own lawyer and fight
- 21 Calpine, or is there going to be an overriding
- 22 governmental agency that's overlooked their operation
- 23 and come to bat for the landowners if there's damage?
- 24 HEARING OFFICER FAY: You've got a lot of
- 25 suppositions in there.
- MR. SHANNON: I was trying to be heard.
- 27 HEARING OFFICER FAY: If the County doesn't
- 28 grant the land use change, and if the Energy Commission

- l is so persuaded that in spite of that nonconformity they
- 2 grant a license to Calpine, and then if Calpine goes
- 3 ahead and builds and damages your property, it's
- 4 supposition upon supposition, and I--all I can tell you,
- 5 there's nothing in place under the Warren-Alquist Act
- 6 per se that sets up a body to address this. However,
- 7 our process is supposed to anticipate problems and try
- 8 to mitigate them. So, that's what the process is for,
- 9 is for you to tell us and make a case for what you think
- 10 might go wrong, and if the Commission is persuaded, that
- 11 would be part of the mitigation so it wouldn't happen to
- 12 begin with. That's the idea.
- COMMISSIONER MOORE: Well, just let me offer a
- 14 comment on that because you're following on a question I
- 15 asked earlier. I'm not sure whether regret putting it
- 16 on the table or not, but it seems to me it's good
- 17 information for everyone to have. Let me just say we're
- 18 going to be as impartial as we can in this process, but
- 19 as a former County Supervisor, I will tell you--and one
- 20 member of the Commission--that I am very sensitive to
- 21 land use concerns, General Plan updates. I've been
- 22 through several of them at the County level. The
- 23 likelihood of us overriding a County decision, local
- 24 control, the likelihood, is vanishingly small. We would
- 25 have to, as Mr. Fay says, we would have to be persuaded
- 26 in a very extraordinary way. Right now, I can't
- 27 conceive of an argument that would take us there. Now,
- 28 that's not an argument that will appear--that's not to

- 1 prejudice our decision. I haven't heard any evidence
- 2 lead me there, but I can't conceive of one that would
- 3 cause us to override a County land use decision, so you
- 4 take whatever comfort you can in that, but I think that
- 5 we probably got a lot of other issues that we would go
- 6 through before we would ever find ourselves in that
- 7 arena.
- 8 HEARING OFFICER FAY: And I'll add to that the
- 9 historical context of this override, having occurred
- 10 before, was back in the days when there were just the
- 11 big monopolies, the utility monopolies, and PG&E was the
- 12 Applicant, and they were proposing a power plant in the
- 13 geysers, and it had to do with getting the electricity
- 14 out of the geysers. It's a different situation today;
- 15 you've got a competitive market where lots of companies
- 16 are proposing power plants. So, the fact that it
- 17 happened then doesn't relate much to whether or not it's
- 18 going to happen now because it's a different
- 19 environment. It's not only a different location,
- 20 different applicant, different county, but it's an
- 21 entirely different utility environment.
- MR. SHANNON: Well, as far as the meetings, I
- 23 know there's a lot of things you're going to have to
- 24 discuss, so it would be beneficial if you could plan the
- 25 meetings around the power wires, how those are going to
- 26 affect the community.
- 27 HEARING OFFICER FAY: Okay, you noted ground
- 28 water and drainage, but you also are considered about

- 1 the transmission lines?
- 2 MR. SHANNON: Yes, I am. So, if you could
- 3 list your meetings, you said you're going to agend-ize
- 4 the meetings, and you say that you're going to have a
- 5 lot of subjects that govern the first two days; go ahead
- 6 and plan those, because you know those are going to be
- 7 more controversial with the local landowners. If you
- 8 could do those in the middle of November, or whatever
- 9 dates you have in the middle of November would be
- 10 beneficial to us.
- 11 HEARING OFFICER FAY: Great. Understand.
- 12 Okay, thank you. Lewis? Oh, Bob?
- MR. AMAREL: I'm as concerned about the power
- 14 waters, also. I failed to mention that, but those--this
- 15 just goes right by me.
- 16 HEARING OFFICER FAY: And I assume that this
- 17 main concern about the transmission lines is the affect
- 18 on aerial application? And other farming practices?
- 19 MR. AMAREL: Right.
- 20 HEARING OFFICER FAY: And I have a card here
- 21 from Lewis Boyce?
- MR. BOYCE: Boyce, B-O-Y-C-E.
- 23 HEARING OFFICER FAY: Did you want to add
- 24 something about the schedule?
- MR. BOYCE: I'm Lewis Boyce, and I'm a
- 26 concerned citizen in Sutter County. While I'm up here,
- 27 I'd like to cover several subjects, and then I can get
- 28 out of here and let everybody else do their thing. One

- 1 thing is, groundwater. The pollution from the power
- 2 plant will not pollute groundwater any more if as much
- 3 as agricultural spraying herbicides and insecticides,
- 4 which goes directly under the ground.
- 5 As far as the Sutter County is concerned, I
- 6 have a list here. This power plant, if it's built, will
- 7 bring in to Sutter County about two-and-a-half to two
- 8 and three-quarter million dollars a year in property
- 9 tax. You can take any other 80 acres of farm land in
- 10 Sutter County, and it will take about 60 years for them
- 11 to generate the property tax that this plant will
- 12 generate in one year. There's over a million dollars of
- 13 it goes into our local schools which need money probably
- 14 worse than anybody in the country. There's 4.1 million
- 15 that goes directly to the County. The rest of it is
- 16 divided up into other sectors, and jobs: for the first
- 17 construction in two years of construction,
- 18 approximately, it will employ 250, 260 men at a good
- 19 living wage, and then they'll have a permanent staff to
- 20 operate this plant at approximately 24, 25 men, and the
- 21 prevailing wage on that is--I'm not sure, but it's
- 22 higher than what it would be for the construction, I'm
- 23 pretty sure. And, there's nothing that Sutter County
- 24 needs any more right now than jobs for the people that
- 25 live here, and property tax for the County, because the
- 26 County's got to pay their bills regardless of how they
- 27 do it. Thank you.
- 28 HEARING OFFICER FAY: Thank you. Any concerns

- 1 about the schedule?
- 2 MR. BOYCE: The schedule's fine with me. I'm
- 3 pretty tired.
- 4 HEARING OFFICER FAY: Rosie Foster? Anything
- 5 further to add about scheduling concerns?
- 6 MS. FOSTER: Not really. I'm basically in
- 7 agreement with the locals. As long as it's local and
- 8 it's held in mid to late November where my husband and I
- 9 can both attend, right now we are in harvest, starting
- 10 now, and our concerns are the water, the drainage, and
- 11 the transmission lines also. As long as we're not
- 12 excluded from the hearings, we'd be okay.
- 13 HEARING OFFICER FAY: All right. Is it fair
- 14 to say that those three topics pretty much represent the
- 15 community interests, at least the intense ones of the
- 16 folks that live near the plant? Drainage, affect on
- 17 groundwater, and the affect that the transmission lines
- 18 might have? Yes, sir?
- 19 MR. WHITE: Could I go through this about the
- 20 water?
- 21 HEARING OFFICER FAY: Could you state your
- 22 name, please?
- 23 MR. WHITE: Arnold White. I'm a property
- 24 owner. And they said, okay, your well goes dry.
- 25 They're going to--you guys are going to get together and
- 26 decide what's going happen. But we're all going to be
- 27 dead, just like over there in the '86 flood. The
- 28 redress ain't worth a damn. It ain't going to work.

- 1 HEARING OFFICER FAY: Right, and we're going
- 2 to take detailed information on that kind of thing when
- 3 we deal with the groundwater. The topic today -- the main
- 4 thing is just to try to schedule when we'll do it.
- 5 MR. WHITE: Just get it in there.
- 6 HEARING OFFICER FAY: Yes, you bet. And we'll
- 7 get all those comments in.
- 8 MS. FOSTER: Mr. Fay, can I ask one more
- 9 thing? Where will the steam plume be lumped in on the
- 10 discussion?
- 11 HEARING OFFICER FAY: Mr. Richins? The air
- 12 quality?
- MR. RICHINS: It would be under visual, visual
- 14 resources.
- 15 HEARING OFFICER FAY: Visual?
- MR. RICHINS: Visual resources.
- 17 HEARING OFFICER FAY: Okay.
- 18 MS. FOSTER: I'm a little concerned with that
- 19 also because of the concentrated particles, when it
- 20 evaporates.
- 21 HEARING OFFICER FAY: Okay, that part--it's a
- 22 little confusing.
- MS. FOSTER: That part.
- 24 HEARING OFFICER FAY: That part is an air
- 25 quality issue--
- MS. FOSTER: Yeah, okay.
- 27 HEARING OFFICER FAY: -- and it is subject to a
- 28 license. There's some fairly particular definitions of

- 1 what can be released, as opposed to the subject of
- 2 visual resources which is more subjective. So, I think
- 3 the amount of stuff that's in that plume will be
- 4 addressed when we take up air quality. But if you just
- 5 don't want to look at the plume, that subject is going
- 6 to be one of the things we talk about in visual
- 7 resources.
- 8 MS. FOSTER: Now, after talking to some
- 9 friends who are rice growers, they mentioned a problem
- 10 with arsenic accumulating in rice, and that's grown
- 11 around the plant--
- 12 COURT REPORTER: I can't hear you.
- MS. FOSTER: Oh, I'm sorry. After talking to
- 14 some local rice farmers, they mentioned a problem with
- 15 arsenic accumulating in rice, and so I have that concern
- 16 that I would like. I was just wondering where it would
- 17 come in to play?
- 18 HEARING OFFICER FAY: That is a public health
- 19 concern, and usually we deal with public health and air
- 20 quality, very close together. Usually public health
- 21 comes after air quality, because we talk about what kind
- 22 of emissions the plant will put into the air, and then
- 23 the public health people come in and talk about what
- 24 effects that level has, so, if there is any arsenic,
- 25 then the public health people will talk to us about
- 26 whether there's a risk involved in that level, if there
- 27 is any.
- MS. FOSTER: Then perhaps that should be in

- 1 the local concerns too, then?
- 2 HEARING OFFICER FAY: Okay. Now, that
- 3 subject, just because it's air quality-related, will be
- 4 one of the later ones we deal with because we're waiting
- 5 on some information on air quality.
- 6 MS. FOSTER: Thank you.
- 7 HEARING OFFICER FAY: All right.
- 8 COMMISSIONER MOORE: Paul?
- 9 MR. RICHINS: I guess I just wanted to, based
- 10 on the seven workshops that Staff has held, I could run
- 11 through a quick list of what I've heard through the
- 12 meetings, some of which you've already heard, so I'll be
- 13 repeating real briefly, but some that didn't come up. I
- 14 think the major concern that I've heard over the course
- 15 of the workshops is anything related to water drainage
- 16 and flooding and anything that impacts agricultural
- 17 operations within the community, which would be
- 18 transmission lines, concern about traffic and
- 19 transportation, drainage and flooding. They're
- 20 concerned about the land use, and the conversion of ag.
- 21 land to another use. They're also very concerned about
- 22 alternatives, and that will be a heavy focus, I would
- 23 imagine, of their comments, and they're also concerned
- 24 about noise. Now, I may have missed some, but those are
- 25 the ones I've heard most often. Oh, and then the visual
- 26 aspects of the plant, both the plant, the plume, and the
- 27 transmission lines.
- 28 COMMISSIONER MOORE: All right. Mr. Richins,

- 1 that's not to preclude any other issues of course, and
- 2 that's the whole reason that we engage experts to give
- 3 us a detailed evaluation of some of the issues the
- 4 public may not be aware of, but acting in the public
- 5 interest, our list goes far beyond that list so we make
- 6 sure we don't miss anything. So I want to make sure
- 7 everyone understands that your list is not exclusive of
- 8 a lot of other concerns that we need to be aware of up
- 9 here.
- 10 HEARING OFFICER FAY: Bob?
- MR. AMAREL: As this goes forward, is its
- 12 basically just one site and that's it? Is that the
- 13 format that's being presented here?
- 14 HEARING OFFICER FAY: One site has been
- 15 proposed.
- MR. AMAREL: And with the exclusion of
- 17 anything else that may be more beneficial to society,
- 18 for lack after better word?
- 19 COMMISSIONER MOORE: That's a good questions
- 20 and it's one of the things the Energy Commission has the
- 21 capacity to do, through the NOI process, notice of
- 22 intention process. Since we don't have that in this
- 23 case, we don't have that option available to us because
- 24 of an earlier Commission decision. What will happen is
- 25 that the question of alternative sites will get
- 26 discussed in some depth in the process, in the staff
- 27 assessment process, so there will be other sites that
- 28 will be looked at and evaluated in some detail.

- 1 MR. AMAREL: There are some--there are some
- 2 other sites--
- 3 COMMISSIONER MOORE: You bet there are.
- 4 MR. AMAREL: --that would just evaporate about
- 5 80 or 90 percent of our concerns.
- 6 COMMISSIONER MOORE: We're aware of that and
- 7 the process allows us to consider those, or if they
- 8 don't get considered, to mark time until they do get
- 9 considered.
- 10 MR. AMAREL: One other question is the
- 11 concerns that these meetings that you're talking about,
- 12 are they all going to be here locally, or are some of
- 13 them going to be in Sacramento?
- 14 COMMISSIONER MOORE: It's our intention to
- 15 hold them locally.
- 16 HEARING OFFICER FAY: I'm glad to hear that.
- 17 It would make it possible for people to come, of course,
- 18 but then the next question is, which ones really should
- 19 we have at night, and as Ms. Woods say, maybe that won't
- 20 matter.
- 21 MR. BOYCE: I have one more comment. They're
- 22 talking about the power lines interfering with crop
- 23 dusting. I talked to crop dusting concerns, not
- 24 locally, but they're involved in the same type of work,
- 25 and they say that those power lines, there's no problem
- 26 whatsoever. Most of them are dusting with helicopters,
- 27 and they can get right up against the power line if they
- 28 wanted to.

- 1 HEARING OFFICER FAY: Sure. Glad to hear from
- 2 you, but we're going to try to blaze through today and
- 3 work on these scheduling things. I promise you, there
- 4 will be witnesses testifying on this question of whether
- 5 the power lines will be compatible with crop dusting and
- 6 that sort of thing. So this issue will come up in much
- 7 more detail.
- 8 Okay. Setting aside the four trailing issues
- 9 that we cited earlier then, I guess I'd like to go
- 10 through the issues and just confirm the amount of time
- 11 that people may need so we can get some idea of how to
- 12 block this out. And so, I think I'll just start with
- 13 the Applicant in each case. We'll go subject by
- 14 subject, and then ask the other parties what their plans
- 15 are in terms of cross-examination of the Applicant's
- 16 witness, whether or not they will offer their own
- 17 witness, and we will assume, in every case, that the
- 18 other parties will have cross-examination of some kind.
- 19 I think if you anticipate that it's going to be rather
- 20 extensive or a main part of your participation, we'd
- 21 like to know that, because it's one thing to ask a few
- 22 clarifying questions; it's another thing to have two
- 23 hours of cross-examination. That obviously would affect
- 24 our scheduling. So, we'd like to have heads up if we
- 25 can.
- So, my first topic is visual, and it looks to
- 27 me like the transmission line is the primary focus on
- 28 that concern, although I gather that perhaps the plume

- 1 from the cooling tower may come up as part of that as
- 2 well. Mr. Ellison, you have how many witnesses on that?
- 3 MR. ELLISON: We would offer a single witness
- 4 at this time on visual resources, and that witness--and
- 5 what I'm about to say applies, I think, to almost all
- 6 the technical areas. What that witness will be doing is
- 7 sponsoring all of the information that we have docketed
- 8 to date on his particular subject matter, which would
- 9 include of course the information in the Application for
- 10 Certification, the date of request responses, the
- 11 supplements and all that sort of thing, depending upon
- 12 the Committee's pleasure, we can have that witness
- 13 summarize that information or not, and that of course
- 14 affects the amount of time. If the Committee feels that
- 15 you are familiar enough with all of that information,
- 16 you don't need a summary, then we would simply put the
- 17 witness, have them describe very briefly what
- 18 information that witness is sponsoring and then make
- 19 that witness available for cross-examination.
- 20 Alternatively, if the Committee prefers, we
- 21 can have an oral summary of the information. The
- 22 information is quite extensive, so it's really up to the
- 23 Committee, I think, to tell us how much of a summary
- 24 you'd like to have.
- 25 COMMISSIONER MOORE: Let me turn to
- 26 Commissioner Keese on this matter and ask for his
- 27 opinion on this matter. Commissioner, we obviously have
- 28 the file in front of us. Your pleasure, as far as the

- 1 level of presentation that you'd like to--
- 2 COMMISSIONER KEESE: I will be going through
- 3 all the filing before we have our hearing. However, it
- 4 would it seem to me that on the issues on which we're
- 5 going to have contentiousness, perhaps the summary is a
- 6 good way to start, so I would like to come back to
- 7 answering that question after we hear from the other
- 8 parties where we're going to be.
- 9 COMMISSIONER MOORE: Okay, I respect that, and
- 10 I think there's good guidance there for the Applicant.
- 11 I will say that one of the reasons that we're here today
- 12 in this hearing is that ostensibly, these are the least
- 13 contentious items that we have, but not visual. So, it
- 14 strikes me that probably in some way it's in order. So
- 15 let's proceed along those lines.
- 16 HEARING OFFICER FAY: I'd add that Staff will
- 17 probably be summarizing as well, and it would help the
- 18 Committee to see the different perspectives. It would
- 19 also help the public to understand what kind of analysis
- 20 each party put into its evaluation of the visual effects
- 21 of the project.
- 22 COMMISSIONER KEESE: I think I'd like to say
- 23 basically, I'd like to hear a summary, but the summary
- 24 should depend on the contentiousness of the issue. If
- 25 it's an issue that we're not going to here any
- 26 contentiousness on, a real brief summary, then let's
- 27 close the issue. If it's something we're going to have
- 28 ten or twenty members of the public wanting to give

- 1 input on, I think we should clarify the issue very
- 2 clearly.
- 3 COMMISSIONER MOORE: Sure. Well, part of
- 4 Chris' problem, Commissioner, is that he's not going to
- 5 always know where the public is going to want to contest
- 6 it. Areas where you do know and you know it's a clean
- 7 bill of health on the item, then clearly what the
- 8 Commissioner indicated is in order. We don't need to
- 9 waste everyone's time on items that are either basically
- 10 adjudicated or really free from controversy.
- 11 Let me add, too, it's clear that we'll be
- 12 going into the afternoon on this matter, so it's 11:30
- 13 now. Why don't we target at noon, we'll break for
- 14 lunch, we'll go for about an hour and 15 minutes, lunch
- 15 break, and then come back, just so everyone's got a time
- 16 line in mind for--you're not wondering when your blood
- 17 sugar's going to drop off the map on this, and we can
- 18 time the presentations accordingly.
- 19 HEARING OFFICER FAY: Okay. Based on the
- 20 prehearing conference statements, I'm assuming that
- 21 visual -- at this point, that visual will be in dispute,
- 22 and so, with that in mind, and assuming a summary on
- 23 your part, can you give us an estimate of how long that
- 24 might take?
- 25 MR. ELLISON: Just for our--not including our
- 26 cross-examination of anybody else's witnesses, and
- 27 mindful of what the Committee's direction is, just being
- 28 on summary, visual, I anticipate, is an issue of some

- 1 controversy, and we also have some disagreements
- 2 currently with the Staff on this issue, and taking all
- 3 that into account, I would expect that our witness would
- 4 want to have 45 minutes or an hour to go through that
- 5 issue. That may be a little more than we need, but in
- 6 the interests of being conservative, that's probably
- 7 appropriate summary.
- 8 HEARING OFFICER FAY: Would this involve
- 9 audio-visual features as well?
- 10 MR. ELLISON: Yes. There are renderings of
- 11 the plant, that sort of thing.
- 12 HEARING OFFICER FAY: And you'll take care of
- 13 arranging for that?
- MR. ELLISON: We will.
- 15 HEARING OFFICER FAY: Okay. All right. Let
- 16 me ask the Staff if they have an estimate for us?
- 17 MR. RATLIFF: I would think that the Staff's
- 18 summary, assuming this is going to be adjudicated and it
- 19 is still in controversy, that it would take an hour as
- 20 well, or at least anywhere from 30 minutes to an hour
- 21 for the Staff to put on their case.
- 22 HEARING OFFICER FAY: Okay. And does CURE
- 23 have a witness on this subject?
- 24 MS. BROADWELL: No. CURE does not have a
- 25 witness on this.
- 26 HEARING OFFICER FAY: Okay, and all the
- 27 parties, can you--is there an exceptional degree of
- 28 cross-examination on this subject you anticipate, and if

- 1 so, let us know? Okay, fine.
- 2 MR. ELLISON: Mr. Fay, we probably would--as
- 3 things currently stand, we're hoping this all resolves
- 4 itself, but as things currently stand, based on the PSA,
- 5 we anticipate we would have some substantial
- 6 cross-examination for the Staff's witness on this issue.
- 7 HEARING OFFICER FAY: Okay. All right. Then,
- 8 how about land use? Basically, the transmission line
- 9 question, and the General Plan amendment, would
- 10 you--now, whether or not this is to be adjudicated, I
- 11 see that all three parties have indicated that they have
- 12 a concern at least on the transmission line. One
- 13 consideration, working off what Commissioner Moore said,
- 14 even if the matter is not in contention, as I'm assuming
- 15 visual is, there is a benefit for the public at least to
- 16 hear a summary. What we have done in some cases is, at
- 17 the Applicant's discretion, allowed them to simply
- 18 sponsor all their documents into evidence and leave it
- 19 up to the Staff to bring somebody who would summarize
- 20 for the public's benefit on the nature of the subject
- 21 and what kind of analysis was done. We certainly don't
- 22 want to preclude the Applicant from doing that if they
- 23 wish to, but it's a judgment call in the interests of
- 24 time. The main reason for having any summary at all in
- 25 a situation where a matter is not in dispute, is really
- 26 just to inform the public of what kind of analysis has
- 27 been conducted, really as a courtesy, and to help the
- 28 Commission, too, appreciate. And they have the people

- 1 in front of them; they can ask questions if they wish
- 2 to.
- 3 COMMISSIONER MOORE: Let me just add, this is
- 4 a critical area, and CURE has written a short piece on
- 5 this. I'd like to ask them if they would elaborate on
- 6 what they've submitted so we'd get a greater sense of
- 7 what those concerns are, and I'm very curious as to what
- 8 the County's response on following-up on the letter
- 9 addressed to me was earlier in the week. I want to
- 10 understand not only the timing but the breadth of the
- 11 issues that are going to be in front of us here.
- MS. BROADWELL: The issues that we are
- 13 concerned about, as we expressed in our statement, are
- 14 really the two issues: one is the dividing of the site,
- 15 the jurisdiction between the Energy Commission and the
- 16 County. That's been the subject of a lot of
- 17 conversation. I don't know what the resolution of that
- 18 will be. I think the County's still working on it. So
- 19 we don't actually have a position on that yet, but that
- 20 was a concern. The other concern was this question of
- 21 whether the new standards for changing land use from
- 22 agricultural to another use, whether those will apply to
- 23 the site. The County's letter, I'm not sure if it
- 24 clarified that or not. We're still looking at that
- 25 issue, whether those criteria issues applied to the
- 26 site. It seemed to us when we read the resolution that
- 27 they did apply to the site. The County is apparently
- 28 taking the position that they don't, and we'd like to

- 1 have more discussion with the County on that before
- 2 we're sure how that will work out.
- 3 HEARING OFFICER FAY: Are you planning on
- 4 presenting a witness?
- 5 MS. BROADWELL: No. I think what we would
- 6 have is either legal arguments and some
- 7 cross-examination, but not a factual-type witness, no.
- 8 HEARING OFFICER FAY: Extensive
- 9 cross-examination? Can you answer?
- 10 MS. BROADWELL: It sort of depends how this
- 11 works out. I hope not, but I think it's a possibility,
- 12 depending on what position the County ends up taking.
- 13 HEARING OFFICER FAY: Okay. Mr. Ellison, how
- 14 long do you think your witness would take?
- MR. ELLISON: I think in this case, we would
- 16 have just a very brief summary. I think the issues
- 17 relative to land use are primarily legal ones and issues
- 18 of discretion of the County, on the change in the
- 19 current land use designation, so I don't think there are
- 20 a lot of factual controversies. So I would anticipate
- 21 there will be a brief summary from our witness, much
- 22 briefer than the one I described for visual.
- 23 HEARING OFFICER FAY: Like fifteen minutes?
- MR. ELLISON: That's correct.
- 25 HEARING OFFICER FAY: Okay. Mr. Ratliff?
- 26 MR. RATLIFF: We agree with that. The issues
- 27 are primary legal and not political. And they don't--I
- 28 think a summary of the land use issue--our witness

- 1 should take no more than 15 minutes.
- 2 COMMISSIONER MOORE: Question for you, Mr.
- 3 Ratliff: Maybe I missed it, but I don't recall seeing a
- 4 document come past me that detailed this issue of the
- 5 division of land use, division of parcels. I'm aware of
- 6 it, but I don't know that I've seen anything formal that
- 7 delineates what was actually proposed, what the
- 8 jurisdictional question was referred to by CURE really
- 9 is, and what was referred to in the filing. Can you
- 10 describe that for me?
- MR. RATLIFF: You're talking about the issue
- 12 that CURE raised a moment ago?
- 13 COMMISSIONER MOORE: Yes.
- 14 MR. RATLIFF: If I'm not addressing your
- 15 question, you can straighten me out. I think what CURE
- 16 is referring to is the issue of the existing power
- 17 plant, and the County's current and presumably
- 18 continuing control of that power plant, which our
- 19 license is not intended to supersede. Our license will
- 20 control this power plant and its related facilities, and
- 21 we would have continuing jurisdiction, post-licensing.
- 22 By "we," I mean the Energy Commission, would continue to
- 23 be the agency responsible for making sure that all
- 24 mitigation measures were enforced and to deal with any
- 25 compliance issues that arose out of that.
- 26 The County expressed to us after the
- 27 Preliminary Staff Assessment was issued, desired to
- 28 separate out their jurisdiction over the Green Leaf

- 1 facility and over any land use issues on other portions
- 2 of the parcel that were unrelated to our facility, our
- 3 power plant and it's related facility. So, we have
- 4 passed language back and forth with the County and the
- 5 Applicant to try to basically define that in a way
- 6 that's acceptable to everyone, and I think we have -- my
- 7 impression is that we've agreed on something. We gave
- 8 the County a draft, we gave the Applicant a draft and
- 9 they've both come back to us and said, "That works."
- 10 So, that's where we are on that.
- 11 COMMISSIONER MOORE: Am I wrong? Have we seen
- 12 a copy of that?
- MR. RATLIFF: No. I don't think so.
- 14 COMMISSIONER MOORE: Would we normally be in
- 15 receipt, or would we not normally be in receipt of that?
- MR. RATLIFF: What it becomes and what it is,
- 17 is a condition, and the Final Staff Assessment. It
- 18 wasn't in the Preliminary Staff Assessment because the
- 19 issue was only raised after the publication of the
- 20 Preliminary Staff Assessment. What we're talking about
- 21 is additional language in the condition that will appear
- 22 in the Final Staff Assessment. So, of course, you will
- 23 see it; you just haven't seen it yet.
- 24 COMMISSIONER MOORE: So, even though we know
- 25 about it, we can't know about it, at least officially,
- 26 until it appears in the Final Staff Assessment?
- 27 MR. RATLIFF: We've talked about it at
- 28 workshop, and there's no secrecy to it.

- 1 COMMISSIONER MOORE: I've always maintained
- 2 there's no secrecy. I'm just saying, In terms of the
- 3 process, when we're first likely to be officially
- 4 notified that this is an issue, and here's the proposed
- 5 resolution of it, is in the Final Staff Assessment?
- 6 MR. RATLIFF: That's correct.
- 7 MR. ELLISON: Commissioner Moore, if I might
- 8 comment very briefly, and I believe the County and Staff
- 9 agree with this, but if not, please speak up. But in
- 10 our discussions of this issue, from the Applicant's
- 11 perspective at least, we have looked at this as being
- 12 not really an issue but rather a sense of describing
- 13 existing law. The law is what it is. The County's
- 14 jurisdiction is what it is, and the Energy Commission is
- 15 what it is, and none of us can change that. We have
- 16 simply been striving to find language to include in the
- 17 decision that we all agree correctly describes what the
- 18 law is. And we've been working toward that end I think
- 19 pretty effectively.
- 20 COMMISSIONER MOORE: I appreciate that, but I
- 21 hope you can appreciate, too, that the tenor of some of
- 22 the comments might lead the Committee members to think
- 23 that there was an issue here as opposed to simply, the
- 24 law is what it is, and that there was a gray area that
- 25 was being adjudicated somehow?
- MR. ELLISON: No, and in fact, the reason that
- 27 I wanted to say what I just said is make clear, in case
- 28 you were concerned about it, that we are not purporting

- 1 to go off and change anybody's jurisdiction. We're just
- 2 trying to describe it.
- 3 COMMISSIONER MOORE: Thank you.
- 4 HEARING OFFICER FAY: And I'll point out, too,
- 5 the Committee is not bound by any agreements that the
- 6 parties reach. They may find it persuasive or not, but
- 7 it's up to the Committee to sort out the facts
- 8 independently, and even if all three parties were to
- 9 reach agreement, that doesn't bind the Committee. Okay,
- 10 so, it sounds like this is a reasonably brief
- 11 presentation on land use, at least as compared to
- 12 visual.
- The next one I have in order was facility
- 14 design, and Calpine noted a question on that. Could you
- 15 describe that? It was information still outstanding
- 16 or--
- 17 MR. ELLISON: There are two issues, one of
- 18 which I believe we worked as between the Staff, and one
- 19 of which is still outstanding. The one that we--I
- 20 believe had worked out as between the Staff and the
- 21 County is which uniform building code would apply to
- 22 this project. And again, this is an issue of just
- 23 trying to make sure that we all understand what the law
- 24 is; again, we're not trying to change that, but there's
- 25 been some confusion as between the application of the
- 26 California Building Code versus the changes to the
- 27 Uniform Building Code that I won't take any more time at
- 28 this point to describe, but that question, that legal

- 1 issue of which of those codes applies was one that
- 2 befuddled all of us for a while, and I think we finally
- 3 all figured it out, hopefully.
- 4 That leaves a remaining issue, which is
- 5 staffing. PSA has proposed a number of conditions, and
- 6 we are still working with the Staff to understand what
- 7 the basis for all of them is to insure, at least in our
- 8 minds, that we understand which ones are simply
- 9 restatements of Building Code requirements, and which
- 10 ones might be based on some other authority.
- 11 HEARING OFFICER FAY: Do you anticipate this
- 12 will be resolved through the workshops?
- MR. ELLISON: We're hopeful that it will be.
- 14 HEARING OFFICER FAY: Staff, do you concur
- 15 with that?
- 16 MR. RATLIFF: Yes. Unfortunately, we don't
- 17 have any more workshops, as Paul just pointed out, but I
- 18 think--this isn't something that we thought was going to
- 19 be necessary or very useful to adjudicate, so we're
- 20 hoping we'll get it all put away on time. As I
- 21 understand it, what Calpine has been interested in is
- 22 understanding the origin of some of the Staff conditions
- 23 to determine whether they were existing law or whether
- 24 they were industry standards, or whether they were
- 25 something Staff dreamed up on their own, and I think
- 26 we're trying to explain all these things so they will
- 27 understand where these things originated that were
- 28 conditioning them, putting into the Staff Proposed

- 1 Conditions.
- 2 COMMISSIONER MOORE: Since we're moving
- 3 everything back, though, you'd have the opportunity to
- 4 have another workshop, pursuant to what Mr. Fay was just
- 5 saying. So, if it looked as though it needed further
- 6 resolution, you could arrange to have that? How much
- 7 time do we need for a notice on a workshop?
- 8 MR. RATLIFF: Ten days, and you're right, and
- 9 that's one of the useful things about this, putting the
- 10 hearings back, is it will allow us more time to try to
- 11 get these things nailed down so they aren't hanging out
- 12 there by the time we go to hearing.
- 13 HEARING OFFICER FAY: You're saying it
- 14 wouldn't be helpful to adjudicate because there are no
- 15 factual issues involved? It sounds like there were some
- 16 questions of fact?
- 17 MR. RATLIFF: Well, not that I know of. I
- 18 don't think so. I think the Staff's--my impression is,
- 19 the Staff's conditions are all either existing law or
- 20 industry standards. I suppose it's possible that if
- 21 they're not existing law but are industry standards,
- 22 there may be some question as to whether they're
- 23 appropriate, and then either we'll agree with them that
- 24 they are or aren't appropriate, and if we can't agree,
- 25 then perhaps we would have to adjudicate those things,
- 26 but I would hope not. We haven't typically adjudicated
- 27 those things.
- 28 HEARING OFFICER FAY: Can we assume Staff will

- 1 take the initiative in setting up some sort of process--
- 2 MR. RATLIFF: Yes.
- 3 HEARING OFFICER FAY: --that this will
- 4 continue to be worked on either in workshops or--
- 5 MR. RATLIFF: We intend to try to work through
- 6 written communication.
- 7 HEARING OFFICER FAY: Okay. Then--oh, I'm
- 8 sorry. I wanted to go back. I meant to ask George
- 9 Carpenter, on behalf of the County, regarding the land
- 10 use question. Do you envision taking time to ask a lot
- 11 of questions of the witnesses on this question, or are
- 12 there really any facts that you need to develop on the
- 13 record?
- MR. CARPENTER: I'm George Carpenter from
- 15 Sutter County. At this time, I believe that we'll be
- 16 able to work out all the land use issues and the Final
- 17 Staff Assessment, but until we do that, I just don't
- 18 know that for sure.
- 19 HEARING OFFICER FAY: Now, if the County is
- 20 going to present something, would you be the
- 21 representative for the County to do so, or would you
- 22 simply submit it through the Staff if the County had
- 23 adopted a resolution or any change?
- 24 MR. CARPENTER: I don't know how to answer
- 25 that because I'm not familiar enough with the protocol
- 26 for the process.
- 27 COMMISSIONER MOORE: You present things as
- 28 they were worked out. Do we not have a political

- 1 decision that is yet to be made by the supervisors that
- 2 might not be the subject of a workshop agreement between
- 3 parties? In other words, you could work something out
- 4 as far as language goes for the existing zoning
- 5 ordinance or the existing General Plan designation, but
- 6 that in fact, in October, according to the letter that I
- 7 got from Mr. Hall, that could be overturned or made moot
- 8 by the supervisors in an upcoming decision?
- 9 MR. CARPENTER: That's correct. When I say
- 10 "worked out," I'd say worked out at the staff level to
- 11 the satisfaction of the County Planning Staff and other
- 12 applicable technical staff. Of course, anything that we
- 13 do or say could be overruled by the Planning Commission.
- 14 COMMISSIONER MOORE: I understand. I'm just
- 15 trying to get the time sequence on the table here, and
- 16 that's in anticipation, or in advance of any decision
- 17 that the County Board of Supervisors might make, which
- 18 would have us potentially coming back here and
- 19 revisiting the issue.
- 20 MR. CARPENTER: And which issue is that, the
- 21 land use issue?
- 22 COMMISSIONER MOORE: Yes?
- 23 MR. CARPENTER: Right. And I'm assuming
- 24 you're contemplating the possibility that the Planning
- 25 Commissioner's supervisors would reject the proposal, in
- 26 which case we wouldn't have the conformity with land use
- 27 and then have to be looking at alternatives for how the
- 28 process could continue without those approvals?

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1 COMMISSIONER MOORE: I read that as a
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- 2 possibility. It's at least on the scope of possible
- 3 alternatives here.
- 4 MR. CARPENTER: I think the angle that the
- 5 Final Staff Assessment was looking at is that if the
- 6 General Plan amendment and zoning change were approved
- 7 by the County, then the project would conform. If it
- 8 doesn't, then it does not conform, and I think we're
- 9 looking at a condition of certification requiring
- 10 something like that, I mean, as a recommendation.
- 11 HEARING OFFICER FAY: And I take it that you
- 12 and the Staff have worked out a protocol for--that
- 13 you're both comfortable with, for the County to make its
- 14 preliminary decision and the Commission to rely on that,
- 15 and then the County to adopt its final position? Is
- 16 that correct? Is it that type of sequence?
- 17 MR. CARPENTER: That's correct. The letter
- 18 that I addressed to Commissioner Moore earlier in the
- 19 week acknowledged the fact that some of the technical
- 20 aspects of the Final Staff Assessment were not going to
- 21 be done when we set up the original schedule, so we set
- 22 deadlines in there of times that we needed to have that
- 23 material to be able to begin the Local Planning
- 24 Commission Board of Supervisors hearing processes.
- 25 HEARING OFFICER FAY: And if you recognize
- 26 anything in our scheduling today that creates additional
- 27 problems or effects on that schedule that you have with
- 28 the County, please let us know.

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1 MR. CARPENTER: And I'll have to evaluate
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- 2 that, based upon the outcome of today's discussions and
- 3 then reevaluate it and look and see if that moves any of
- 4 the scheduling around, and then I will report back.
- 5 HEARING OFFICER FAY: Okay. All right. I
- 6 believe we covered facility design, hazardous materials,
- 7 and I assume if it's all right, Ms. Broadwell, to just
- 8 let you speak up when you plan to have extensive
- 9 cross-examination. I won't necessarily be asking you in
- 10 each case.
- Okay, hazardous materials? I see here that
- 12 CURE has listed concerns in a number of areas: ammonia,
- 13 chlorine, hydrochloric acid. Does Calpine--can you give
- 14 me an estimate of how long your witness might summarize,
- 15 or what you plan to do in that case?
- 16 MR. ELLISON: We don't view this as being a
- 17 particularly controversial issue based on the workshops
- 18 we've had so far. I emphasized as we did in our
- 19 prehearing conference statement that we're sort of in
- 20 the position of waiting to see what positions the other
- 21 parties are going to take to know for sure where the
- 22 controversies lie. But we've had a lot of workshops,
- 23 we've had a lot of discussions, and based on that, we
- 24 don't see this one as being particularly controversial.
- 25 In saying that, I'm separating this, of course, from
- 26 water quality and some of the other issues in dealing,
- 27 just as the Commission does, with hazardous materials
- 28 handling. So, we would expect this one would be similar

- 1 perhaps to land use, a brief summary from our witness,
- 2 and not a great deal of examination.
- 3 HEARING OFFICER FAY: And you say that, having
- 4 reviewed CURE's prehearing conference statement?
- 5 MR. ELLISON: That's correct. But I defer to
- 6 Ms. Broadwell about the amount of time she wants with
- 7 our witness, but in terms of an affirmative presentation
- 8 at this time, it's notwithstanding CURE's prehearing
- 9 conference statement. Even with that, it's difficult
- 10 for us to know yet what CURE's position is going to be
- 11 on these issues, and I obviously don't want to preclude
- 12 the possibility as we learn more about--as we see CURE's
- 13 testimony that we might want to address with our witness
- 14 some of the issues that they raise, but not having seen
- 15 their testimony and having seen only their prehearing
- 16 conference statement, my sense is that this issue, up to
- 17 this point, anyway, has not be controversial.
- 18 HEARING OFFICER FAY: Staff, how long would
- 19 your presentation be?
- 20 MR. RATLIFF: I think probably a 15-minute
- 21 summary of the Staff testimony. We don't see this as an
- 22 issue that's in controversy, but it could be, if CURE
- 23 put on a witness.
- 24 HEARING OFFICER FAY: Ms. Broadwell, you're
- 25 affirmative, your witness, and an estimate on your
- 26 cross-examination?
- 27 MS. BROADWELL: First, I'd like to make clear
- 28 we're not sure that we'll be presenting a witness. The

- 1 issue here is--in one of the workshops, there was
- 2 discussion by the County about whether they had worked
- 3 out an agreement with CURE and whether they had adequate
- 4 measures to be able to respond to an accident at the
- 5 plant, that the Fire Department and Calpine are still
- 6 working on that whole issue. If that gets resolved,
- 7 then we may not have a presentation. But the issue from
- 8 CURE's point of view is, though, the possibility of an
- 9 accident with anhydrous ammonia is the issue here, and
- 10 if there isn't a resolution such that there could be an
- 11 adequate response to that, then CURE would want to put
- 12 on a witness, and I think that witness would take about
- 13 half an hour. It would be the factual presentation
- 14 about the effects of an accident and what's required to
- 15 respond to that.
- 16 HEARING OFFICER FAY: So, your position is not
- 17 necessarily that it should be aqueous ammonia. Your
- 18 focus is on if it is anhydrous ammonia, what response
- 19 would be appropriate?
- 20 MS. BROADWELL: Exactly. CURE feels that
- 21 aqueous ammonia is a better choice, but that's not the
- 22 issue that we would be addressing.
- 23 HEARING OFFICER FAY: Okay.
- MS. BROADWELL: It would be how to respond to
- 25 an accident with anhydrous ammonia.
- 26 HEARING OFFICER FAY: And you said about half
- 27 an hour?
- MS. BROADWELL: Half an hour.

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1 HEARING OFFICER FAY: Okay.
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- 2 MR. RATLIFF: Coming from memory, I think the
- 3 Staff's proposed condition was essentially that Calpine
- 4 had to work out the emergency response requirements,
- 5 that they had to provide those requirements to the
- 6 satisfaction of the County Fire Department. So,
- 7 we've--we've expected that that would be solved, and
- 8 it's our understanding that they are in the process of
- 9 deciding exactly what equipment they would need to do
- 10 that, so we expected it would be resolved, based on
- 11 that.
- 12 HEARING OFFICER FAY: And in the time frame
- 13 we've been talking about, do you anticipate that it will
- 14 be resolved before we go to hearing?
- MR. ELLISON: Yes, we certainly do. I should
- 16 say that, at least as between Calpine and the County, we
- 17 believe we've already resolved the substantive questions
- 18 of what additional resources the County needs, how they
- 19 should respond if there were an accident, all those
- 20 sorts of things. The only issue, to our knowledge, that
- 21 remains outstanding with the County is, all that will be
- 22 funded with the substantial property tax revenues that
- 23 the project will generate, but those property tax
- 24 revenues do not occur until the project goes forward,
- 25 and so we've been looking for a mechanism to pre-fund
- 26 these things so that they are in place ahead of the
- 27 property tax revenues. And so the funding mechanism,
- 28 pre-property tax funding mechanism, is the issue that

- 1 we're still working on with the County, and we very much
- 2 anticipate that we'll be able to work that out.
- 3 HEARING OFFICER FAY: Okay. And does that
- 4 address your concerns, if they are able to reach
- 5 agreement with the County, or are CURE's concerns
- 6 different than those of the County?
- 7 MS. BROADWELL: I think we would want to see
- 8 what the agreement was that was reached, but if an
- 9 agreement can be reached, that would be fine. Although
- 10 from the workshop, my understanding was it was
- 11 still--there were still issues of the type of equipment
- 12 that would be purchased and what kind of response would
- 13 be necessary, not just a funding issue, but I'm not
- 14 privy to all the discussions, so if the whole thing can
- 15 be resolved, that would be fine, but we'd want to see
- 16 the agreement.
- 17 HEARING OFFICER FAY: Okay. Then,
- 18 transmission line engineering; I see that CURE had as
- 19 least a question about that, some information that
- 20 hasn't come in?
- MS. BROADWELL: I hate to be so vague on this,
- 22 but there was a study that came out that we gave to our
- 23 expert who was reviewing it when I wrote this. I
- 24 believe the issue's been resolved, but I would want to
- 25 double-check with him.
- 26 HEARING OFFICER FAY: Okay, so as far as you
- 27 know--
- MS. BROADWELL: It's resolved, but kind of

- 1 just reserve the opportunity to get back to you on that
- 2 and double-check, but I think it has been resolved.
- 3 HEARING OFFICER FAY: In topics like this, if
- 4 there is no real controversy, I assume we'll have
- 5 perhaps a 15-minute summary from each side, and in some
- 6 cases that may even cover the time needed for a few
- 7 questions. If your impression is other than that,
- 8 please let me know so that we can schedule properly.
- 9 Okay, worker safety fire protection? Same
- 10 thing?
- MR. ELLISON: Same thing.
- 12 HEARING OFFICER FAY: Nothing? Okay. How
- 13 about transmission line safety and nuisance?
- 14 MR. ELLISON: To the extent that this issue
- 15 involves the question of aerial application around
- 16 transmission lines and the feasibility of crop dusting
- 17 and neighborhood transmission lines, and it's not clear
- 18 to me, frankly, whether we're going to deal with that as
- 19 a land use issue or transmission safety issue, or
- 20 exactly where that's going to fall, but that clearly is
- 21 a matter of public concern, and we expect that we will
- 22 be offering some substantial testimony on that.
- 23 As to other transmission safety issues, we
- 24 don't see those issues as being particularly
- 25 controversial.
- 26 HEARING OFFICER FAY: How do Staff anticipate
- 27 addressing that issue of the aerial application and the
- 28 effect of transmission lines on it?

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1 MR. RATLIFF: I anticipated that we
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- 2 would--that we would address it under land use, and the
- 3 impacts to agriculture under land use, because that's
- 4 really what we're talking about.
- 5 HEARING OFFICER FAY: Okay, and so
- 6 transmission line safety and nuisance, just to help the
- 7 public, is pretty much limited to static, preventing
- 8 static shock, that type of thing?
- 9 MR. RATLIFF: Right, or EMF health hazard
- 10 issues that might arise. But there has been one other
- 11 issue that arose in our most recent workshop that was
- 12 discussed that was raised by the Applicant, and we
- 13 haven't had time to discuss it further, and that was the
- 14 potential of an alternative--that came under the issue
- 15 of alternatives. One of the alternatives being
- 16 considered was one, which was very near to existing
- 17 transmission lines, and the issue that arose was whether
- 18 or not that would create the danger of arcing, what I
- 19 understand to be called arcing, of electricity from the
- 20 existing power lines to the stack of the project at that
- 21 alternative location, and we are right now trying to
- 22 find--that would normally be addressed under that topic,
- 23 and we're trying to figure out if we have the expertise
- 24 to address that issue, and we are hoping also that the
- 25 Applicant might be addressing it further.
- 26 HEARING OFFICER FAY: Well, perhaps we'll do
- 27 this after lunch.
- 28 COMMISSIONER MOORE: Are you addressing that

- 1 further?
- 2 MR. ELLISON: We were thinking of that as
- 3 being an alternatives issue since it involves an
- 4 alternative site, but we're still reviewing that,
- 5 frankly; it depends on a better understanding of exactly
- 6 how the Staff--what the Staff alternative is exactly.
- 7 We've had some discussions with the Staff about exactly
- 8 which parcel of property is involved, and pending that,
- 9 I think we just have to reserve the possibility that we
- 10 want to get into that issue, I think, is where it
- 11 belongs.
- 12 COMMISSIONER MOORE: Does that mean the
- 13 question's unclear, or you're clear on the question that
- 14 Staff is asking, but you're just not sure what section
- 15 of the report the answer would go in?
- MR. ELLISON: No, the question itself is
- 17 something we're still reviewing. The Staff, in its
- 18 Preliminary Staff Assessment, identified one alternative
- 19 site, and we had some confusion about exactly,
- 20 precisely, where they were envisioning this power plant
- 21 would go at that alternative site, and depending on the
- 22 outcome of that, this arcing issue may or may not be one
- 23 we would want to raise. It's something that's come up
- 24 only since the release of the PSA and the Staff's
- 25 presentation of that alternative, and it's one of
- 26 several issues, with respect to that alternative site,
- 27 that we had raised with the Staff at the workshop last
- 28 week.

- 1 COMMISSIONER MOORE: Well, then, let me turn
- 2 back to Mr. Richins for a second and ask, as I
- 3 understood what Dick Ratliff was just saying, there's a
- 4 technical issue involved here as to whether or not there
- 5 is the possibility for an arc to cross over from an
- 6 intertie wire to a stack. That's one question. Second
- 7 question is, would an alternative site location mitigate
- 8 or change that? So I heard two embedded questions in
- 9 that. Am I correct?
- 10 MR. RATLIFF: it's a little bit different.
- 11 The issue arose under the topic of alternatives, and it
- 12 arose because Staff proposed an alternative site for
- 13 analysis, which is very--which is adjacent to PG&E's 500
- 14 kV lines. And in their comments on Staff's Alternative
- 15 Analysis, the Applicant made the point that this created
- 16 the danger of arcing from the PG&E 500 kV lines to the
- 17 stack by way of ionized particles coming out the stack,
- 18 and we're trying to look at this issue for the first
- 19 time. We don't know. We aren't sure we have the right
- 20 personnel to actually examine it, but it seemed like a
- 21 plausible issue, plausible concern, and it normally
- 22 would fall under the rubric of transmission line safety
- 23 nuisance. The expert that we have testifying on that
- 24 does not have the qualifications to address that.
- 25 MR. ELLISON: Just to be crystal clear, this
- 26 is not an issue at Calpine's proposed site; it's an
- 27 issue at one of the alternative sites.
- 28 COMMISSIONER MOORE: I understand, and I think

- 1 that Mr. Ratliff just made that clear. I don't know
- 2 whether Gary's got any other questions.
- 3 HEARING OFFICER FAY: Well, I want to finish
- 4 up on land use just before we break. If we are dealing
- 5 with the effect of transmission lines on aerial
- 6 applications, that sort of thing, I think that would
- 7 change your estimate, the land use. So, can you give me
- 8 an advise time?
- 9 MR. ELLISON: It would. If we're deeming that
- 10 issue to be a land use issue, then we would likely have
- 11 two witnesses instead of one on land use, and we would
- 12 expect that--I'm estimating, but I would expect that the
- 13 one witness would be as described earlier, a fairly
- 14 brief summary of the land use issues, and the other
- 15 witness would be devoted to this issue of crop dusting
- 16 and the impact of transmission lines on crop dusting,
- 17 and that second witness is probably half an hour of
- 18 affirmative presentation. I don't think the testimony
- 19 needs to be lengthy, but it would be involving a second
- 20 witness.
- The third possibility is, we may want to have
- 22 some discussion with Western on this issue as well, and
- 23 I don't know whether Western wants to address it or not,
- 24 but that's a possibility.
- 25 HEARING OFFICER FAY: Does Western plan on
- 26 presenting any witnesses on transmission line
- 27 engineering or transmission line safety and nuisance, or
- 28 the land use aspects?

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1 MS. McMAHON: On the transmission questions,
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- 2 we can make witnesses available if Staff or Calpine
- 3 determine a need, but just for ourselves, we weren't
- 4 planning on it.
- 5 HEARING OFFICER FAY: You weren't planning on
- 6 it? So I assume it's up to the parties then if they
- 7 want to call one of the Western experts as a witness,
- 8 but we would like to know if that changes your plans
- 9 just in terms of scheduling the hearing order for
- 10 the--so we can set it up as accurately as possible?
- 11 MR. ELLISON: Again, I find myself in this
- 12 position on many issues, but again, an awful lot
- 13 of--other than the case in chief that we've presented
- 14 long ago, a lot of our testimony at this point is
- 15 reactive, and until we see the Final Staff Assessment in
- 16 it's final version and the testimony of other parties,
- 17 or at least until after it becomes clearer what the
- 18 issues are, it's a little hard for us to say exactly.
- 19 COMMISSIONER MOORE: Let me ask Staff with a
- 20 procedural question, then, with regard to the Western
- 21 Area representative's last statement that witnesses
- 22 could be made available. Let's say that Staff and the
- 23 Applicant come to an agreement that they're not
- 24 interested in having those witnesses available, but the
- 25 Committee would like them available. Then what
- 26 procedure would be followed, or is there an avenue for
- 27 the Committee to say we'd like to hear further about
- 28 this issue and therefore, we request that Western supply

- 1 witnesses to address this?
- 2 MR. RATLIFF: Well, when it comes to Staff,
- 3 you simply direct us to provide a witness, and of course
- 4 we always do, but with regard to Western, I think we'd
- 5 have to--
- 6 COMMISSIONER MOORE: Well, we'd have to ask
- 7 them.
- 8 MR. RATLIFF: --ask them.
- 9 COMMISSIONER MOORE: Clearly, you suggested
- 10 that they could be made available. This may be an
- 11 issue. No matter what, I guess what I'm trying to
- 12 suggest as subtly as I can is that this is a big enough
- 13 deal that the Committee might in fact request through
- 14 the Staff that such witnesses be available.
- 15 MS. McMAHON: And that's fine. We have
- 16 several that are up to speed on this project and
- 17 everybody here has met Mort (phonetic) previously, and
- 18 he's pretty well-known in the industry, and he's
- 19 available, and in fact planning on him; it's just that
- 20 it isn't something that we would choose. I mean, we
- 21 don't--
- 22 COMMISSIONER MOORE: You have to be asked?
- MS. McMAHON: Yes.
- 24 HEARING OFFICER FAY: Gary? Now, how about
- 25 the Staff? Will you have a witness on crop dusting or
- 26 the effect of the transmission line on ag. practices?
- 27 MR. RATLIFF: Yes. That would be our land use
- 28 witness.

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1 HEARING OFFICER FAY: Your original land use
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- 2 witness?
- 3 MR. RATLIFF: Yes.
- 4 HEARING OFFICER FAY: So that would be
- 5 contained within the 15-minute summary?
- 6 MR. RATLIFF: That was what we intended.
- 7 HEARING OFFICER FAY: Okay. All right.
- 8 COMMISSIONER MOORE: Okay, logical break
- 9 point. It's 12:10; let's be back here at 1:20, and
- 10 we'll kick off probably then. Thank you.
- 11 (A lunch recess was taken.)
- 12 COMMISSIONER MOORE: Let me just say for the
- 13 record that Commissioner Keese and Cynthia Praul have
- 14 left to go back to the Commission and will not return
- 15 this afternoon. With that, I'm going to turn back to
- 16 Gary Fay, and we'll continue going down the list of
- 17 items, trying to get a sense of how much time will be
- 18 needed for each one of these in the hearings, and I
- 19 should say that I'll be making time available not only
- 20 on the 15th and 16th of October, which may turn out to
- 21 be used, if at all, for administrative items, and in the
- 22 first week, first and second weeks of November, for
- 23 evidentiary hearings, assuming that the record is
- 24 complete enough to hold them at that point. So, those
- 25 are the target dates at this writing. I don't know that
- 26 Commissioner Keese will necessarily be present for
- 27 those, but as presiding member, I will be. We won't
- 28 convene at a meeting that I'm not present at.

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1 Let me return to Mr. Fay and ask him to
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- 2 continue with his line and get some answers to those.
- 3 HEARING OFFICER FAY: Thank you, Commissioner
- 4 Moore. I had conversations with Mr. Ellison and Ms.
- 5 Broadwell during the break, and their feeling was that
- 6 there was really no usefulness at all in addressing
- 7 prehearing conference questions regarding the four
- 8 subjects that were training because it's so speculative
- 9 as to where we will be on that, how many of the subparts
- 10 of each topic area would be adjudicated, if any, because
- 11 we're waiting for information from other agencies that
- 12 could have a large effect on parties' positions. So, I
- 13 think my recommendation is that we just let that go as
- 14 time goes by, and get a better fix on when that
- 15 information will be available. I'll ask the parties to
- 16 put their heads together and submit a recommendation to
- 17 the Committee on when they think they'll be ready to go
- 18 to hearings and how long they'll need for their
- 19 witnesses. Is that acceptable?
- 20 COMMISSIONER MOORE: Sure.
- 21 HEARING OFFICER FAY: All right. Let's move
- 22 on, then. There was one other question that I spoke
- 23 with Mr. Ratliff about at the break, and that was the
- 24 subject of alternatives. It occurred to me that
- 25 alternatives covers a number of areas, and when we have
- 26 these witnesses before us at certain times to deal with
- 27 those areas, but not necessarily when the subject of
- 28 alternatives comes up. Dick was saying it may only

- 1 involve I think about five areas, really?
- 2 MR. RATLIFF: If you have to recall the
- 3 witnesses for the areas that seem to be important, I
- 4 would think it would be no more than five or six at the
- 5 most.
- 6 HEARING OFFICER FAY: It's easier for the
- 7 Committee to deal with alternatives at one time because
- 8 the transcript is more compact, and we tend to deal with
- 9 it that way in the decision, but I want to be sensitive
- 10 to the parties' needs to have their witnesses available
- 11 and that sort of thing.
- 12 COMMISSIONER MOORE: Actually, I think in that
- 13 context that probably the most convenient thing for me
- 14 will be that on-especially on the trailing issues--to
- 15 make sure that I have at least two and potentially three
- 16 days, and just continue straight through, and do it
- 17 back-to-back-to-back so that I get all those issues on
- 18 the record at once. So I'd much rather do that than
- 19 have a block of weeks or days go by and then recall
- 20 somebody.
- 21 MR. RATLIFF: Okay.
- 22 COMMISSIONER MOORE: I'm not likely to try--
- 23 HEARING OFFICER FAY: They're not necessarily
- 24 inconsistent. For instance, the way I see the two
- 25 possibilities is, a witness gives their main testimony
- 26 and then says, as to alternatives in my area, etc., and
- 27 then they testify on that. The other approach would be
- 28 to finish those subject areas and then say now, what do

- 1 you think is the topic of alternatives, and each party
- 2 presents its case. Do you have a preference?
- 3 MR. ELLISON: Two thoughts on the subject of
- 4 alternatives, the first being, the question you focus on
- 5 right now I think depends a great deal on whether the
- 6 issue is one in which there are disputes being
- 7 adjudicated or not. If there are disputes being
- 8 adjudicated, my recommendation to you would be to bring
- 9 the key witnesses back and have a focused alternatives
- 10 panel or discussion of some kind. If they are not
- 11 issues being adjudicated, then I think it does make
- 12 sense to just have each witness as they appear on their
- 13 basic subject and deal with it that way.
- 14 The second point is, with respect to the
- 15 no-project alternative, we've been looking for an
- 16 appropriate place to house the issues of the benefits of
- 17 the project, which are significant, and we which don't
- 18 necessarily fall into a nice cubby hole, other than the
- 19 no-project alternative. The benefits are the things
- 20 that will not happen to the no-project alternative. So,
- 21 it's our intention to try and present summaries of the
- 22 benefits of the project as part of the no-project
- 23 alternative discussion, and I wanted you to be aware of
- 24 that.
- 25 COMMISSIONER MOORE: I appreciate that,
- 26 although I would suggest that there's certainly a role
- 27 for an expression of potential benefits in the project
- 28 as the proposed alternative. In other words, both of

- 1 these are socio-economic types of impacts, especially
- 2 when they're viewed as positive, although, of course,
- 3 the counter to that will be that there's negative
- 4 externalities as well. But it seems to me that it won't
- 5 simply--we'd be remiss, I think, if we produced a
- 6 document that had those only in the no-project
- 7 alternative. They occurred in the project as proposed
- 8 as well. I wasn't presuming you were suggesting they
- 9 would only be in one place, but just to suggest for the
- 10 record that they belong in both places.
- 11 MR. ELLISON: And we agree with that. I
- 12 should have been a little more precise. I was referring
- 13 to some issues about project benefits that don't
- 14 logically fall into one of the other categories, and
- 15 there are some that we could present most effectively, I
- 16 think, as part of the no-project alternative. It's
- 17 really a semantic issue. You could call a witness an
- 18 alternatives witness or benefits witness, or
- 19 socio-economics witness; the testimony is the same
- 20 regardless.
- 21 HEARING OFFICER FAY: Okay. The Committee
- 22 will take that under advisement and that may be a call
- 23 we have to make before it's clear whether alternatives
- 24 are really engaged as an issue, but I know Commissioner
- 25 Moore has some feelings on that and we'll reflect the
- 26 answer in the hearing order.
- 27 Let me move to waste management then. Any you
- 28 think particularly interesting there?

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1 MR. ELLISON: Not from our perspective, no.
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- 2 HEARING OFFICER FAY: Okay, Staff?
- 3 MR. RATLIFF: No.
- 4 HEARING OFFICER FAY: Now, that is
- 5 differentiated from waste water disposal, and this is
- 6 the management of wastes developed at the plant, and
- 7 construction. All right. CURE?
- 8 MR. ELLISON: No.
- 9 MR. RICHINS: So, just a clarifying question.
- 10 This is a good example where no one really needs to talk
- 11 about it and it has not come up as an issue that the
- 12 public is interested in. I guess my question would be,
- 13 do you want an overview of the position from the parties
- 14 as it relates to an issue such as this?
- 15 COMMISSIONER MOORE: I think where the topics
- 16 are called out, it would be wise to do that. I think as
- 17 Mr. Ellison indicated earlier, on items where there
- 18 really is no controversy, it's simply a restatement of
- 19 the issue and conclusions that are reached, it would be
- 20 desire able to have that on record. We don't need to
- 21 have an extensive discussion on it, but I think we
- 22 should call it out and at least let the public know that
- 23 we considered the issue, came to a conclusion about it,
- 24 and then move on. It falls into his category of lesser
- 25 attention, if you will.
- 26 HEARING OFFICER FAY: An example of how that
- 27 might be handled, for instance, it may be scheduled from
- 28 one of those early days of mid-October, anticipating not

- 1 a great deal of local interest, but a Staff witness
- 2 would be available to summarize the analysis that they
- 3 did, and it would be up to Calpine whether to have a
- 4 witness or have your project manager speak on behalf,
- 5 having supervised the testimony. By the way, in the
- 6 past, at least in my case, I've found it acceptable if a
- 7 project manager, once qualified, or you had a
- 8 broad-based expert qualified in a number of those areas
- 9 to sponsor as having supervised the work, when we pretty
- 10 much know there's not going to be detailed
- 11 cross-examination. If someone asks the question, it's
- 12 going to be pretty general, like what's this topic
- 13 about, that type of thing. So, I guess I'll leave that
- 14 up to you, but it could make things a lot more
- 15 convenient if there was somebody who's going to be with
- 16 you anyway to handle that on those kinds of things.
- 17 MR. ELLISON: I appreciate that. If the
- 18 Committee is comfortable with that, we may do that in
- 19 certain limited areas.
- 20 COMMISSIONER MOORE: No problem. You'll
- 21 qualify your witnesses in any case.
- 22 COMMISSIONER MOORE: We'll have their resume
- 23 and we'll have a statement of what their overall
- 24 qualifications are.
- 25 HEARING OFFICER FAY: And in those situations,
- 26 the testimony would be accompanied with an affidavit.
- 27 But I think in terms of the personal introduction, the
- 28 testimony, someone who supervised the work would be

- 1 fine. These are--I want to stress, these are limited
- 2 areas where it's clear that there's not much local
- 3 interest or professional interest from the other
- 4 parties.
- 5 Okay, I think this is a little more
- 6 interesting, traffic and transportation, I believe, has
- 7 been a little higher level of interest here? Mr.
- 8 Ellison, what do you anticipate here?
- 9 MR. ELLISON: We have two witnesses that we've
- 10 identified with respect to traffic issues, and this is
- 11 an issue that has elicited some public concern, so I
- 12 think we would want to do more than just a very, very
- 13 brief summary. I think we want to do a walk-through of
- 14 the testimony. So, I would anticipate that the two
- 15 witnesses together would probably need 45 minutes or an
- 16 hour, probably 45 minutes is better.
- 17 HEARING OFFICER FAY: Okay. Do you anticipate
- 18 having some sort of visual or maps to help any public
- 19 attending understand what the flow is and also help the
- 20 Committee?
- 21 MR. ELLISON: Our experience has been that the
- 22 public, at least who have been attending workshops,
- 23 knows the roads quite well, and we could just refer to
- 24 them by name, but if the Committee would find it
- 25 helpful, we'd be happy to provide that kind of visual
- 26 aid.
- 27 COMMISSIONER MOORE: I think it might help.
- 28 HEARING OFFICER FAY: We can be as sensitive

- 1 to the concerns as they are. It's easier to understand
- 2 it when we can visualize it.
- 3 COMMISSIONER MOORE: Actually, you know,
- 4 Chris, what might help, if you are able to maybe just
- 5 digitize a map like that. We're going to try and move
- 6 to a GIS system for all the Commissioners that we can
- 7 use. We have a number of cited cases, as you know, that
- 8 are coming up, and trying to put this in a context, if
- 9 you could give it to us as a DBF file for arc info,
- 10 something like that, where we just got a digital scan of
- 11 the major components, it would sure make our life easier
- 12 for posting into the file for each one of the
- 13 Commissioners. If it turns out that's a problem, let me
- 14 know. But if you can do it easily, we'd love to have
- 15 it. It would make our life easier. Otherwise, just an
- 16 overhead or something we can have up.
- 17 HEARING OFFICER FAY: How about the Staff?
- MR. RATLIFF: We have one witness, and we
- 19 would expect him to summarize his testimony. We don't
- 20 anticipate it would be adjudicated.
- 21 HEARING OFFICER FAY: Fifteen minutes?
- MR. RATLIFF: Yes.
- 23 HEARING OFFICER FAY: And no extensive
- 24 cross-examination?
- 25 MR. RATLIFF: Right.
- MS. BROADWELL: No witnesses.
- 27 HEARING OFFICER FAY: How about noise? Will
- 28 there be noise?

- 1 MR. ELLISON: Noise? My noise would be the
- 2 same as for traffic. We have two witnesses. I think
- 3 the amount of time for the affirmative presentation
- 4 would be about the same time.
- 5 COMMISSIONER MOORE: Have you drawn CNEL lines
- 6 around the plant? Have you had a decimeter out there to
- 7 look at it? You have? Okay, so there is such a map
- 8 available?
- 9 MR. ELLISON: (Nods head.)
- 10 HEARING OFFICER FAY: What do Staff
- 11 anticipate?
- MR. RATLIFF: We have one witness. Again, the
- 13 summary should be 15 minutes, at the most.
- 14 HEARING OFFICER FAY: Okay.
- MS. BROADWELL: No witnesses, just short
- 16 cross-examination.
- 17 HEARING OFFICER FAY: Okay.
- 18 HEARING OFFICER FAY: Cultural resources?
- 19 MR. ELLISON: We have one witness on cultural
- 20 resources. We do not see this as a controversial
- 21 issue--15 minutes.
- 22 HEARING OFFICER FAY: Staff?
- 23 MR. RATLIFF: Yes, the same, one witness,
- 24 probably 15 minutes.
- MS. BROADWELL: No witnesses.
- 26 HEARING OFFICER FAY: How about socio-economic
- 27 resources?
- MR. ELLISON: We have one witness on those

- 1 issues. We believe there is no controversy regarding
- 2 them, and so we anticipate again 15 minutes. The only
- 3 reason for my hesitation is that the funding issue for
- 4 the County that we spoke of is--might logically fall
- 5 into that area, and we're still working that out, but we
- 6 will have that done by that time.
- 7 HEARING OFFICER FAY: Is that just limited to
- 8 HAZMAT responses or any emergency responses?
- 9 MR. RICHINS: Fire, emergency?
- 10 COMMISSIONER MOORE: So it comes under the
- 11 category of public services, and you're broadly
- 12 proposing some sort of sinking fund that you've
- 13 established so money can be withdrawn and credited
- 14 against you or against--I believe the example you used
- 15 earlier was P-tax, property tax, so you do it as a
- 16 credit against that or credit against the tax increment?
- 17 MR. ELLISON: Something of that nature.
- 18 COMMISSIONER MOORE: Lot of precedent for
- 19 that, so that's pretty straight-forward stuff.
- 20 HEARING OFFICER FAY: Staff?
- MR. RATLIFF: We'll have one witness, no more
- 22 than 15 minutes.
- 23 HEARING OFFICER FAY: Okay.
- MS. BROADWELL: No witnesses.
- 25 HEARING OFFICER FAY: Okav.
- 26 HEARING OFFICER FAY: Is it safe to assume
- 27 that paleontological resources will be no more than 15
- 28 minutes?

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1 MR. ELLISON: That's correct.
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- 2 MR. RATLIFF: Yes.
- 3 HEARING OFFICER FAY: Power plant reliability?
- 4 MR. ELLISON: We view that as a 15-minute
- 5 issue as well.
- 6 HEARING OFFICER FAY: Staff?
- 7 COMMISSIONER MOORE: I might just note on that
- 8 issue, you had a comment earlier from the public about
- 9 what happens when the fuses blow, I don't know what
- 10 happens if there's a catastrophic or noncatastrophic
- 11 failure at the plant, but you might want to address that
- 12 question in your remarks. Does the plant go down
- 13 periodically? Are there upsets? The upset break-down
- 14 rule for air quality standards--is there a comparable
- 15 event? So you might want to address that.
- MR. ELLISON: The issue that we're aware
- 17 of--the plants are highly reliable, and we're not aware
- 18 of any reliability issues with respect to the plants. I
- 19 believe the issue that you may be thinking of is a noise
- 20 issue that's related not to reliability of the plant,
- 21 but rather if there's an upset on the grid that requires
- 22 the plant to trip in some way. Sometimes if there's a
- 23 trip because of an operational issue as well, but
- 24 oftentimes for some reason, if the plant has to trip for
- 25 grid management reasons, there's a noise associated with
- 26 that.
- 27 COMMISSIONER MOORE: Could you help us and
- 28 address that in your remarks when it comes up just so

- 1 the Committee's aware of what that is?
- 2 MR. ELLISON: We will be addressing that in
- 3 the noise discussion, and we'll certainly been
- 4 addressing the reliability of the plant in the
- 5 reliability discussion, but I think, at least from our
- 6 neighbors, what they expressed, is about the noise, not
- 7 about reliability.
- 8 MS. BROADWELL: No witnesses.
- 9 HEARING OFFICER FAY: Power plant efficiency,
- 10 same thing?
- MR. ELLISON: Same thing.
- 12 HEARING OFFICER FAY: Staff?
- 13 MR. RATLIFF: Yes; we'll have one witness on
- 14 each, and it should be no more than ten minutes.
- 15 HEARING OFFICER FAY: CURE?
- MS. BROADWELL: No witnesses.
- 17 HEARING OFFICER FAY: Alternatives -- we spoke a
- 18 little bit about that. Are you able to give us an
- 19 overall estimate? If it is handled in a block, how long
- 20 that might be?
- MR. ELLISON: Well, as I mentioned, we have
- 22 two sets of issues from our perspective at present, one
- 23 being the project benefits testimony on the no-project
- 24 alternative, and the second issue being, if we are still
- 25 in disagreement with the Staff about whether there is a
- 26 preferable site, the relative merits of the sites. With
- 27 respect to the first issue, we would anticipate, at
- 28 present, although I have to say this is an area where

- 1 it's more fluid than some of the prior ones we've been
- 2 discussing, but we would anticipate probably two
- 3 witnesses, and we would probably want to have an hour to
- 4 an hour-and-a-half for that, and with respect to the
- 5 relative merit of the sites, I would agree with Mr.
- 6 Ratliff, I think there are probably four or five
- 7 technical areas that are going to drive that issue, so
- 8 depending on whether you wanted to take it as a panel or
- 9 sequential witnesses, I think you can assume relatively
- 10 brief testimony from that number of witnesses.
- 11 COMMISSIONER MOORE: Mr. Ellison, you bring up
- 12 an interesting question, and let me ask this in the
- 13 context of other cited cases that we might participate
- 14 in as well--what do you consider the range, geographic
- 15 range of responsibility, when you think about
- 16 alternative sites? In your mind, if a Commissioner is
- 17 saying, well, is that the right place for it, and the
- 18 end of that question is, wouldn't it be better, or
- 19 wouldn't it be just as feasible in "X" location or "Y"
- 20 location? What do you think the geographic bounds of
- 21 that question ought to be, in your mind, for your
- 22 clients? How far afield do you visualize the geographic
- 23 alternative question to be allowed?
- MR. ELLISON: I think it depends--first of
- 25 all, it's a very complicated question, and I'm going to
- 26 give an oversimplified answer to it, and I'm going to be
- 27 shooting from the hip, but I think it depends greatly on
- 28 the identified purpose of the project that you're

- 1 talking about. For example, in this case, one of the
- 2 important benefits of this project is voltage support
- 3 for the local region, and because of that, alternatives
- 4 to this project I think would have to be located
- 5 relatively proximate to this area in order to provide
- 6 that same voltage support benefit. For a project that
- 7 was not providing voltage support benefit, I think we
- 8 could perhaps look further away. Clearly, I think one
- 9 thing that is crystal-clear is that the surge certainly
- 10 ends at the California border because of the reach of
- 11 the jurisdictional issues. But historically, I think
- 12 the Commission and the Staff can address this better
- 13 than I can, and Mr. Fay is certainly an authority on
- 14 this issue as well, but I think historically, the
- 15 Commission has tended to look in the general region of
- 16 the proposed site, and by "general region," I mean maybe
- 17 a hundred miles or so, something like that.
- 18 HEARING OFFICER FAY: And particularly that
- 19 limitation that Mr. Ellison mentioned in terms of the
- 20 objective, keep it within that.
- 21 All right. How about the Staff? What do you
- 22 envision if alternatives are dealt with as a block?
- 23 MR. RATLIFF: In terms of time?
- 24 HEARING OFFICER FAY: Yes?
- 25 MR. RATLIFF: Well, we have one principal
- 26 witness for alternatives, and his--to some degree, this
- 27 may depend on whether or not this is an adjudicated
- 28 issue. I think that's been pointed out. I don't know

- 1 that it will be, but in any case, I would think he would
- 2 take at least 30 minutes to entirely describe what he
- 3 did and what he found at the different sites that he
- 4 considered, and there probably will be some discussion
- 5 of non-locational alternatives as well, although I would
- 6 expect that to be brief, but I would say overall, 30 to
- 7 40 minutes.
- 8 HEARING OFFICER FAY: Do you envision that
- 9 that witness would present information from a number of
- 10 disciplines that he gathered from his college?
- 11 MR. RATLIFF: Yes, in a collective an general
- 12 way, and if need be, we have those people. Again, I
- 13 would say there are about five topic areas that could
- 14 address those things if they're needed.
- 15 HEARING OFFICER FAY: Okay.
- 16 MR. RATLIFF: We're not averse to doing it--I
- 17 think Mr. Ellison suggested that if we have--if
- 18 alternatives is not going to be adjudicated that it
- 19 could be addressed by each of these witnesses when they
- 20 testified on their own area, and that would be
- 21 acceptable to us as well. But I don't know if CURE or
- 22 anyone else might want to do it differently or to have
- 23 cross-examination that might make that different.
- 24 HEARING OFFICER FAY: Any preferences?
- 25 MS. BROADWELL: I think any procedures is fine
- 26 with CURE. In terms of alternatives, it will depend
- 27 again on what remains in controversy, whether we bring
- 28 witnesses or just cross-examine people. I think I

- 1 mentioned that the main issues for CURE are air quality,
- 2 water and biology, all of which remain unresolved, so
- 3 it's hard for me to estimate. I think we will probably
- 4 cross-examine and bring our spring witnesses.
- 5 HEARING OFFICER FAY: I'm sorry, you would
- 6 cross-examine and?
- 7 MS. BROADWELL: And bring our spring witnesses
- 8 if the issues remain unresolved that we're concerned
- 9 about.
- 10 HEARING OFFICER FAY: How many witnesses do
- 11 you imagine bringing?
- 12 MS. BROADWELL: Just guessing at this point, I
- 13 would say two could probably cover the topic areas that
- 14 we're concerned about.
- 15 HEARING OFFICER FAY: Okay. Thirty minutes?
- 16 Something like that?
- MS. BROADWELL: Sounds reasonable.
- 18 HEARING OFFICER FAY: Facility closure? I'm
- 19 not aware of any controversy in that.
- MR. ELLISON: Neither are we. We think that's
- 21 a 15-minute issue.
- 22 HEARING OFFICER FAY: Okay, so there's pretty
- 23 general agreement on what the process would be, steps to
- 24 be taken?
- MR. ELLISON: (Nods head.)
- 26 HEARING OFFICER FAY: CURE? No problem?
- MS. BROADWELL: Same.
- 28 HEARING OFFICER FAY: And how about compliance

- 1 monitoring? Is there anything really to address there
- 2 at all?
- 3 MR. ELLISON: No.
- 4 HEARING OFFICER FAY: Does Staff--
- 5 MR. RATLIFF: These would be very brief
- 6 presentations.
- 7 HEARING OFFICER FAY: I think it would be nice
- 8 to have somebody, perhaps Mr. Richins, just to make
- 9 clear to anybody in attendance how the Commission does
- 10 that sort of thing, just, you know, information
- 11 function.
- MR. RATLIFF: Now you're talking about
- 13 compliance and monitoring?
- 14 HEARING OFFICER FAY: Yes, how the system
- 15 works, so they know that if the project is licensed what
- 16 the long-term involvement of the Commission would be.
- 17 It's not a matter that needs to be adjudicated.
- 18 MR. ELLISON: Actually Mr. Fay, if I could
- 19 support that statement, I don't think there are any
- 20 issues with respect to compliance monitoring, but there
- 21 have been a number of questions about how the Commission
- 22 follows up on enforcing it's conditions and that sort of
- 23 thing. I think it would be helpful for the public to
- 24 have somebody from the Staff be prepared to address
- 25 that.
- 26 COMMISSIONER MOORE: It may also be important
- 27 to talk about how it gets funded in the future. There
- 28 may be alternatives that we want to explore in a similar

- 1 vein to what's happening with the County and their
- 2 services. It may be that we won't have a continuing
- 3 public fund of this available to us in the future, and
- 4 we should evaluate what the options would be if we
- 5 don't. Right now, even this process is being funded as
- 6 though rate payers were on the hook for it when in fact
- 7 we have a private party merchant plant that's in front
- 8 of us. We're using an old paradigm to analyze a new
- 9 problem, and I think it's only fair to discuss what some
- 10 of the alternatives would be if that paradigm were to
- 11 change, and it may. The question I'll be asking, so I
- 12 think it's only fair to raise that now so you don't get
- 13 surprised by it.
- Mr. Fay is suggesting that we ought not to use
- 15 a cited case as a precedent for this because we're
- 16 talking about Commission policy, but it seems to me that
- 17 many, many public agencies are moving to examine other
- 18 funding sources and whether--compliance monitoring is
- 19 still within the law. We're required to do that, and
- 20 yet, we may not have a funding source that backs it up
- 21 in the future, so it's--it is a very broad-based policy
- 22 question, one that the Commission will be addressing,
- 23 but it seems to me that how compliance monitoring is
- 24 undertaken and maintained over the long-term is a viable
- 25 question for the Staff assessment to consider.
- 26 HEARING OFFICER FAY: Okay, I'd like to touch
- 27 on some procedures. If there's any questions about
- 28 these, please interrupt, raise your hand, and ask them,

- 1 but these are the kinds of things that I think we will
- 2 likely include in the hearing order or need to clarify
- 3 one way or the other. Testimony would be filed at least
- 4 ten days prior to the hearing. Attached as testimony
- 5 would be the qualifications of the witness or the
- 6 reference to the record if the qualifications have
- 7 already been filed, and the reference should be very
- 8 specific so that anybody could find it, particularly me.
- 9 We've talked about evening hearings, and we
- 10 will deal with that in the hearing order. If the
- 11 testimony, if what you are relying on as
- 12 testimony, particularly in the Applicant's case, has
- 13 already been filed, complete reference to where it is in
- 14 the record, and where all of its parts may be found so
- 15 that the transcript or whatever writings you file
- 16 reflect a very clear path back to that so we can
- 17 retrieve that as we write the decision.
- Is there a preference on the biology/waste
- 19 water discharge issue where that is best raised? It
- 20 seems to me that ultimately it's really a biology issue,
- 21 and I just wondered what the parties feel? I mean,
- 22 presumably, we'll talk about it under one subject area,
- 23 and I'd just like to have your thinking on that.
- MR. RATLIFF: Well, at the workshops, the
- 25 issue has been carried I think by the water expert--the
- 26 water experts thus far, with the biologists following in
- 27 an interested way. I think that's correct.
- 28 HEARING OFFICER FAY: Has that worked?

- 1 MR. ELLISON: It has worked. There have
- 2 been--to some degree, you have to separate the issues
- 3 and at the same time, have the witnesses probably in
- 4 these different subject areas back-to-back, but the
- 5 issues about what are the constituents of the element
- 6 and in what concentrations do they appear, that sort of
- 7 thing, or water quality concerns, and then the issues of
- 8 what are the impacts of those concentrations on the
- 9 biological resources are a biological issue. And
- 10 witnesses with different sets of expertise and
- 11 backgrounds are required to address that combined set of
- 12 issues. Our recommendation would be that we continue to
- 13 treat the biology issues as biology issues and water
- 14 quality issues as water quality issues, but that we have
- 15 those in sequence together appropriately so that those
- 16 members of the public that are interested in the whole
- 17 chain of issues leading to impacts on biology can come
- 18 at one time and hear all of that. But they really do
- 19 require multiple witnesses with disciplines. It
- 20 wouldn't be appropriate, I think, to try and stuff it
- 21 all into one subject matter which crosses over.
- 22 HEARING OFFICER FAY: So, if they were
- 23 back-to-back with the potential of somebody referring
- 24 back to a previous witness, the question, that sort of
- 25 thing?
- MR. ELLISON: That makes sense.
- 27 HEARING OFFICER FAY: That way we'd have the
- 28 maximum access to the experts.

- 1 HEARING OFFICER FAY: Okay. Any problem
- 2 there?
- 3 MR. RATLIFF: No. I just might mention
- 4 there's also the possible crossover into public health
- 5 as well because it has the potential impact to drinking
- 6 water as well, in terms of total dissolved solids.
- 7 MR. ELLISON: Mr. Fay, If I may, I'd like to
- 8 go back to the filing date for testimony questions?
- 9 HEARING OFFICER FAY: Um hum?
- 10 MR. ELLISON: One, I have a question of
- 11 clarification, and secondly, of potential concern. The
- 12 clarification question, you mentioned ten days before
- 13 hearings--I assume by that you mean all testimony ten
- 14 days before the first hearing as opposed to ten days
- 15 before that day on which that subject might come up?
- 16 HEARING OFFICER FAY: I left it vague that way
- 17 because originally we were visualizing hearings sort of
- 18 spread out over time, and that may still be the case.
- 19 Do you have a preference?
- 20 MR. ELLISON: Assuming that we have the
- 21 hearings grouped the way that Commissioner Moore
- 22 described them as being all together, essentially, I
- 23 would prefer to have them ten days before the first
- 24 hearing. Once we're in the hearings, we don't have a
- 25 lot of time to be preparing for the next day, and I
- 26 would prefer to see testimony coming in perhaps 15 days
- 27 before the first day, if you were assuming--I think with
- 28 weekends and that sort of thing, you're really talking

- 1 about--if you only have ten days, you may only be
- 2 talking about a few days to look at it.
- 3 HEARING OFFICER FAY: Do you have a problem
- 4 with that?
- 5 MS. BROADWELL: No, that's fine unless somehow
- 6 we get started with just the noncontroversial issues,
- 7 and the controversial ones are much later, I don't think
- 8 that would work. But if they're all grouped--
- 9 COMMISSIONER MOORE: I think it's not turning
- 10 out that way.
- MS. BROADWELL: Okay. Then I don't have a
- 12 problem.
- 13 HEARING OFFICER FAY: If for some reason it
- 14 does, if for some reason we use two days in October,
- 15 then I assume if it's possible to take the subjects up
- 16 at that time that are less interesting to the local
- 17 people, then we would probably just say 15 days before
- 18 the first day's hearing then, and then a separate filing
- 19 date for the next group. Would that work for you?
- 20 MR. ELLISON: That's in fact what I had in
- 21 mind, if we actually use those two days in October.
- 22 HEARING OFFICER FAY: Subject to the
- 23 Commissioner's concern about integrating all these--sort
- 24 of having a Gestalt view of it, the advantage would be
- 25 that the attorneys can spread out the load, and we can
- 26 get some of the hearing time taken care of on less
- 27 controversial things if we can cover quite a few of the
- 28 topics, just because there's less cross-examination.

- 1 I'm just reviewing some notes here to be sure
- 2 we've covered everything. I spoke to George about the
- 3 Community Hall, and obviously the dates we discussed are
- 4 off the table and I'll have to get back to you about
- 5 that, and you still have your Staff workshop scheduled
- 6 for August 30th on the preliminary determination and
- 7 compliance?
- 8 MR. RICHINS: We haven't come up with a
- 9 particular date, but we'll be holding something very
- 10 soon after the 30-day response period is over and the
- 11 Preliminary Determination of Compliance, so during the
- 12 first week in September, I would imagine.
- 13 HEARING OFFICER FAY: Okay, first week of
- 14 September.
- MR. RICHINS: And it may not be limited to air
- 16 quality. It may talk about some of these other matters
- 17 that we've discussed today that are loose ends that
- 18 we'll try to tie up.
- 19 COMMISSIONER MOORE: Okay. What I'd like to
- 20 do, that's all Mr. Fay has for his items in terms of
- 21 trying to get us on the road to a path. What I'd like
- 22 to do is engage in a little bit of an informal
- 23 discussion about timing for a second so I have a clearer
- 24 picture of where we're all going and what the process is
- 25 likely to yield, and I think what I'd like to do is
- 26 start by directing my comments to Mr. Ellison and his
- 27 team and pose the hypothetical to you of what happens if
- 28 we start to significantly blow past the deadlines that

- 1 were set, that have been set up to protect the
- 2 Applicant, the one-year deadline.
- When I started this process, you'll all
- 4 recall, I was very enthusiastic that we were going to
- 5 stay exactly on the timeline, we'd be done clearly
- 6 within a year, and I was very confident. Staff, I think
- 7 would say at least privately, that it was because I'd
- 8 never had a cited case of my own before and so I didn't
- 9 understand all the bumps in the road. And clearly, they
- 10 would be proved right at this point. I didn't.
- But let me suggest that, given what has been
- 12 presented today and what's been coming up in the record,
- 13 certainly, if I looked at CURE's letter and I looked at
- 14 the Applicant's letter for the filing today, I would
- 15 be--say to myself, as I am, that we can't make,
- 16 potentially can't make, the year deadline. In fact,
- 17 there may be some significant delays, not because
- 18 anyone's been malicious or purposely dragging their
- 19 feet, because things aren't happening in the sequence
- 20 that we wanted.
- 21 What's the Applicant likely to feel as we move
- 22 towards this? I'd like to have a decision out on time.
- 23 I'd like to make my commitments, but I don't want to
- 24 upset the process. How flexible is the Applicant going
- 25 to be through this process, given that we're eroding
- 26 what we had in mind?
- MR. ELLISON: Commissioner, at one level,
- 28 that's a question that I would have to take back to

- 1 Calpine's management and talk to them about, but I can
- 2 tell you today that I know they would be very concerned
- 3 about a slip in the schedule. They've worked very hard,
- 4 not only relative to other permitting processes, but I
- 5 think I can tell you very hard relative to other
- 6 applicants to get a great deal of information into this
- 7 process as fast as they possibly could. I know in some
- 8 significant circumstances they have consciously made the
- 9 decision not to object to data requests, for example,
- 10 but to provide information precisely because they did
- 11 not want this process to be delayed. And because of
- 12 that, while we understand the concerns about the
- 13 schedule, which I think are primarily driven by Federal
- 14 Government deadlines and some of the things we talked
- 15 about this morning, we nonetheless think there is still
- 16 a viable opportunity to make the deadline and we hope
- 17 that people would continue to strive to do that.
- 18 COMMISSIONER MOORE: You can understand
- 19 that--and I have a list in my office where I went
- 20 through and ticked off things that were complete. I
- 21 made a little sign to myself about how likely they were
- 22 to be complete in "X" period of time, and the fact is
- 23 that I come up with a number of unknowns that were
- 24 significant enough to cause me some concern. I don't
- 25 have any control over the Federal Government or their
- 26 responses. It doesn't seem like I have much control
- 27 over some of the State agencies as well, which should be
- 28 in the process. But I'm not sure where to put the

- 1 pressure on. I'm not sure where the weakest link is in
- 2 order to keep this on line. I'm not assuming that
- 3 there's any kind of automatic request for an extension.
- 4 I guess this is really just my way of letting everyone
- 5 know that I'm proceeding basically with the same time
- 6 line that I had in mind, and not intending to have it
- 7 drag out, but I intend to have a decision out at the
- 8 earliest possible time that I can.
- 9 So, if there are places where this is lagging
- 10 and it's going to affect the schedule, I need to know it
- 11 I guess early-on, and I need to know the Applicant's
- 12 intentions as early as I can in order to keep the
- 13 process moving. It seems to me there are so many pieces
- 14 out of whack right now that it's a worry to me and maybe
- 15 I'm the only one that's worried about it. Maybe this is
- 16 me just being sort of untoward to the process, but
- 17 believe me, it's got my attention and I'm not sure how
- 18 to fix it at this point; I don't know where to lean to
- 19 get it fixed, but when there's so many pieces undone and
- 20 I don't have a map that shows me how they'll get
- 21 accomplished, I start to worry.
- 22 HEARING OFFICER FAY: I'd like to interject
- 23 that this case is really one of first impression in
- 24 terms of the degree of integrating with the Federal
- 25 Government, and it's not surprising that that has some
- 26 growing pains in working out two different schedules,
- 27 and we can't, as you said, we can't control our own
- 28 State agencies, and there's certainly no way to control

- 1 the Federal Government's schedule.
- 2 The other point that I wanted to make though
- 3 is that there are other, as you know, other projects at
- 4 the Commission now that are not doing as well in
- 5 timeline as this case, so it's kind of a relative
- 6 question, but this Applicant has been forthcoming with
- 7 information. I think that's helped them move along to
- 8 the extent that they have.
- 9 COMMISSIONER MOORE: Well, I can't obviously
- 10 answer for any other presiding member and the way they
- 11 run their hearings. That's a whole different deal. But
- 12 I can say that there are things, and let me just make
- 13 sure everyone's aware, that cause me some concern. The
- 14 first is the County's response. I am bound, I think
- 15 procedurally and morally, to await the County's
- 16 thoughtful decision about what they're going to do with
- 17 their plans. I think that it certainly has the
- 18 potential to change the way that we're doing business
- 19 here, and I need to hear from them at the shortest
- 20 possible time. Well now, to keep the Applicant in the
- 21 cue, that means that the County has to get enough
- 22 information to make a decision in a timely fashion and
- 23 then get it on their schedule for General Plan
- 24 review--not a non-trivial task at this point.
- 25 Second point is with regard to the Federal
- 26 Government. I ask myself the question: what if I have
- 27 a circumstance arise where I simply don't have the data
- 28 from the Federal Government in a timely fashion? Do I

- 1 proceed apace and get ready to issue a decision with
- 2 that piece of data missing? What would the Applicant
- 3 say to that, or do you automatically come back in and
- 4 ask me for and extension because you wanted to make the
- 5 record complete, make sure that I had everything in
- 6 order, or would you accept the decision absent that,
- 7 knowing that we in good faith tried to generate it?
- 8 That's a question that I need to ask, especially since I
- 9 don't seem to control that process at all and because
- 10 we'll be in parallel with the Federal Government.
- 11 They're going to have to make a finding as well.
- 12 And Loreen, I don't know how much pressure I
- 13 can bring. I know your colleagues are busy. I'm aware
- 14 of that. I don't know what takes precedent?
- MS. McMAHON: Well, that's the Fish and
- 16 Wildlife Service. That's not our agency.
- 17 COMMISSIONER MOORE: I understand, but I'm
- 18 simply saying--
- MS. McMAHON: And--
- 20 COMMISSIONER MOORE: --Federal Government.
- MS. McMAHON: Okay, and that part of the
- 22 process for national environmental policy at compliance,
- 23 usually it can come after our decision, because what
- 24 that is for our process is our mitigation measures as an
- 25 agreement between the two federal agencies, so that
- 26 doesn't impact our decision to do a project, unless we
- 27 can determine throughout the process that there's
- 28 significant issues that we don't want to tackle.

- 1 So, it's a little bit of a different bend for
- 2 us. In terms of Calpine, I also might add that most of
- 3 the biological work was done by their biologist, whom
- 4 they trust. Their biologist helped us prepare our
- 5 biological assessment. The process is that we present a
- 6 biological assessment to Fish and Wildlife Service and
- 7 they present a draft biological opinion that either
- 8 agrees or adds to what our conclusions are, so we're
- 9 basically in the middle of it. We have a good idea
- 10 where we are. There shouldn't be that much difference,
- 11 unless of course the most additional evidence that came
- 12 from the most recent modeling affects it.
- So we have a good idea where we are with that.
- 14 It's not finalized by any means, and because they don't
- 15 communicate, we don't know exactly what they're
- 16 thinking.
- 17 COMMISSIONER MOORE: Well, I think you
- 18 underlined my point because I trust that you do have a
- 19 good idea of where they are, and in a sense it's
- 20 revealing itself day by day; you'll be closer to
- 21 knowledge of it. But let's say that we go through the
- 22 evidentiary hearings and it still hasn't fully revealed
- 23 itself. We really don't have anything on the record
- 24 other than a good feeling about where they are, and
- 25 that's not likely to take us very far if there were ever
- 26 a court case, for instance, on this matter. Our record
- 27 would be not defensible in that case.
- 28 So clearly, I was thinking of what I know on

- 1 this, but frankly, I don't know whether I'll be able to,
- 2 in good faith, continue the process under the kind of
- 3 deadlines that we've set, potentially upsetting the
- 4 Applicant, if I don't have assurances that the
- 5 information I need is going to be forthcoming, and at
- 6 some point, I'm going to be faced with the possibility
- 7 of simply unwillingly blowing past the deadline.
- Now, there's another issue--I said there were
- 9 three: the third one is the issue of the transmission
- 10 line location, access to the plant. I know this has
- 11 changed at least once. At some point, I need to have
- 12 some sort of final estimate of where it's going in order
- 13 to imagine the breadth of the impacts. So, we need to
- 14 settle down on a location and have that finalized.
- MR. ELLISON: Commissioner, Calpine has
- 16 settled on a location long ago, and filed a supplement
- 17 that describes exactly where the transmission line would
- 18 go. The only change that's been made in the
- 19 transmission line route was what I would consider to be
- 20 a virtue of this process in response to public comment,
- 21 specifically comments both from our neighbors as well as
- 22 from PG&E, Pacific Gas & Electric Company, and from
- 23 Western about the viability of our initial proposal, but
- 24 the supplement that we filed, and I have to be reminded
- 25 of the date, I believe in May, lays out precisely the
- 26 proposal as to where the line would go. There is
- 27 one--at the very end of our proposal, there is an option
- 28 that we left in, but it's only the last short distance

- 1 to arrive at exactly the same point. The point of
- 2 interconnection is precisely located at the route in
- 3 South Township; it's precisely located. So from our
- 4 perspective, there is not any uncertainty as to the
- 5 transmission route, and we do not anticipate
- 6 any--there's no discussion, at least that we're aware
- 7 of, of any changes to that.
- 8 COMMISSIONER MOORE: I apologize. I was under
- 9 the impression it was still fluid, and perhaps what I
- 10 was thinking of is the matter of the last piece of it,
- 11 although I'm not aware of the magnitude of that, but the
- 12 option that you referred to, lineal distance for the
- 13 option?
- 14 MR. HILDEBRAND: I believe the last
- 15 mile-and-a-half of the proposed route would either be
- 16 cross-country through an existing, producing
- 17 agricultural field, or following the dirt road, existing
- 18 dirt road. Those are the two alternatives.
- 19 COMMISSIONER MOORE: Well I'm not--I'm not
- 20 sure I would consider that kind of an option, but--
- MR. CARPENTER: May I ask a question here,
- 22 Commissioner Moore?
- 23 COMMISSIONER MOORE: Yes?
- MR. CARPENTER: I shared the same question
- 25 that you did; the transmission line route in my mind is
- 26 not necessarily set. Mr. Ellison used the word
- 27 "precisely," and I don't know that that's accurate. I
- 28 know there's been some discussion running the

- 1 transmission line down along the west side of Township
- 2 Road, and apparently there's going to be an acquisition
- 3 of a hundred to a hundred and twenty-foot right-of-way
- 4 for that line, but it's not solid in my mind where,
- 5 within that right-of-way, where that line would go, and
- 6 with respect to the extension, water extension, the
- 7 district's right-of-way is adjacent to Township Road
- 8 where the line would go in proximity to that, so I'm not
- 9 sure I'm convinced that that supplement defined it to
- 10 the extent that it needs to be.
- 11 COMMISSIONER MOORE: Well, let me turn back to
- 12 Mr. Ellison now on that question. When would you
- 13 imagine, time-wise, that you would fix on a route for
- 14 the last mile-and-a-half?
- MR. ELLISON: Well, we're doing the final
- 16 engineering right now, but let me say something else
- 17 first and come back to something if I may. When I used
- 18 the word "precisely," I intend to do refer to the
- 19 location at the point of interconnection at the end of
- 20 the line.
- 21 COMMISSIONER MOORE: Gotcha.
- MR. ELLISON: Okay? There are two issues that
- 23 I believe I've heard, one being the last
- 24 mile-and-a-half. These are--the proposal that we
- 25 submitted essentially has an option, as Mr. Hildebrand
- 26 just described a moment ago for essentially two parallel
- 27 choices, either running along the edge of a parcel or
- 28 running down a road in the middle of it, and that's

- 1 something that, in terms of the impacts, the big issues
- 2 like aerial application, those kinds of things, we don't
- 3 see that as being significant. I think the
- 4 Commission--the testimony on those issues would be the
- 5 same regardless.
- 6 The other issue I've heard about is exact
- 7 location within the right-of-way that we've talked
- 8 about, and for the--typically, in the cases that I'm
- 9 familiar with, that's something that actually isn't
- 10 resolved until even post-licensing. The actual location
- 11 of the towers is something you actually want to leave
- 12 some flexibility in, in order to allow--address a very
- 13 specific, extremely--locational hazard concerns. But
- 14 the basic route, in the vernacular that I'm familiar
- 15 with, at the Energy Commission, the route of the
- 16 transmission line has been, at least from our
- 17 perspective, fixed and clear in terms of where the
- 18 right-of-way would be. If there is an issue that you
- 19 need to make a finding on, that is dependent upon
- 20 something that we have not yet made clear, I don't know
- 21 what that finding is.
- 22 COMMISSIONER MOORE: Um hum. Okay, well, I
- 23 think my original question is still on the table then.
- 24 When would you anticipate that you would make a decision
- 25 regarding the final fix, whether you're in--we'll
- 26 describe it as "A" or "B," "A" being within the road
- 27 right-of-way somewhere, and the other being
- 28 cross-country route, call it "B." When would you be

- 1 likely to pick between those? The reason for my
- 2 question, I think, is pretty transparent, and that is
- 3 the cumulative impacts that would be involved would
- 4 vary, depending on whether you went through someone's
- 5 farm, down a road. So, the issue will impact other
- 6 pieces of the potential -- other pieces of the Staff
- 7 analysis, depending on which one you choose.
- 8 So, since we're time-sensitive here, I'm
- 9 trying to understand when you might make your final
- 10 pick?
- 11 MR. ELLISON: Let me make one quick comment to
- 12 that, and then I'll ask Mr. Hildebrand if he has a
- 13 comment on it. My quick comment is, one of the reasons
- 14 that Calpine left those two alternatives open was to
- 15 allow flexibility to work with a particular landowner
- 16 involved in that, and also because, you know, the
- 17 distance of the line is the same under either
- 18 alternative. The type of land is basically the same.
- 19 We didn't see this as being a choice. We saw this as
- 20 being a choice that had more--that involved more the
- 21 particular local landowner involved than is affecting
- 22 the basic analysis that the Energy Commission might need
- 23 to do. Having said that, Mr. Hildebrand's been
- 24 following this issue certainly more than I have, and I
- 25 would like to invite his comments.
- 26 COMMISSIONER MOORE: Sure. The timing
- 27 question?
- MR. HILDEBRAND: I would like to turn it

- 1 around a little, Commissioner, if I may, and to try and
- 2 understand more from you what your desires are for that
- 3 timing. Again, we--
- 4 COMMISSIONER MOORE: Friday.
- 5 MR. HILDEBRAND: Friday? Next Friday? This
- 6 Friday?
- 7 COMMISSIONER MOORE: I'm trying to make
- 8 it--again, just so everything's clear here, I've
- 9 got--it's like a very big simultaneous equation. I have
- 10 a lot of forces at work. I'm trying to make sure that
- 11 the Applicant gets every consideration that's due to
- 12 them. I want to make sure that all the time deadlines
- 13 that can be dealt with are dealt with. I've got a year
- 14 deadline that's imposed. I can't really go past that
- 15 without a request from you. As I approach that year's
- 16 deadline or as I approach the point of my decision, you
- 17 can understand that I'm likely to begin moving towards
- 18 issuing an opinion of some kind. If it looks like I'm
- 19 simply not going to have the record closed, I'm going to
- 20 be feeling myself pushed to well, all right, I'll go
- 21 ahead and make the decision. Don't want to do it that
- 22 way, but there's every possibility that I might feel
- 23 pressured to do that.
- 24 Simultaneously, I need to make sure that
- 25 information gets to the Staff in time to do the analysis
- 26 they need to do. So, the question of which route you
- 27 pick is important because the sooner they know that, the
- 28 sooner they can finalize a lot of things that are tied

- 1 to each other. An alternative analysis, which as I've
- 2 said, is a very important point in my decision process,
- 3 won't be complete without that kind of knowledge. So,
- 4 the sooner the better.
- 5 MR. HILDEBRAND: We have not really--we
- 6 weren't aware of the urgency in the Committee's minds
- 7 for that decision. Given your comments, we will
- 8 definitely pursue further discussions with Western and
- 9 other U.S. parties and move towards making that
- 10 recommendation and final decision.
- 11 COMMISSIONER MOORE: Okay, well, I think
- 12 that's a fair thing. I think that the Committee as it
- 13 were has not been--has not been as demonstrative as we
- 14 could have been about cleaning up deadlines and things,
- 15 so if there's a sense that's kind of brewing that the
- 16 presiding member is getting a little impatient with all
- 17 the data gaps, and likely to be putting pressure on,
- 18 that's probably a real correct assumption. You're
- 19 probably hearing that one right.
- 20 Anyway, so, I still don't have the answer,
- 21 though. Sooner? A couple a weeks? I mean, how fast
- 22 are your engineering guys going to make--I'm not trying
- 23 pre-stage something where I blow a deal with a landowner
- 24 or something, but what's a likely time that you'd be
- 25 coming back with something?
- 26 MR. ELLISON: Can I make a quick comment? I
- 27 just want you to understand what our perspective on this
- 28 issue was until just this moment.

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1 COMMISSIONER MOORE: Okay?
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- 2 MR. ELLISON: Our perspective on this issue
- 3 was that we could--that you would have and already have
- 4 enough information for the Staff, for example, to
- 5 analyze either of these alternatives, and that in the
- 6 hearing you would--
- 7 COMMISSIONER MOORE: I would consider either
- 8 of them simultaneously?
- 9 MR. ELLISON: --you would consider either of
- 10 them, and they are so similar with respect to most of
- 11 the issues that you want to resolve that in fact it
- 12 doesn't add significantly, I don't think, to the
- 13 regulatory burden of reviewing them. It's not as though
- 14 we had one route going north and one going south. So,
- 15 our intention was not to withhold information, but
- 16 rather quite the opposite, to give people a choice and
- 17 to say look, from our perspective, the issues here are
- 18 more questions, not so much of engineering questions,
- 19 and please correct me if I'm wrong here, but it's not so
- 20 much that Calpine has an engineering issue it has to
- 21 resolve, but rather that from an engineering
- 22 perspective, we are indifferent, and the issue is much
- 23 more one of local concern and wanting to leave that
- 24 option open and have the Commission--our preference
- 25 would be to have the Commission look at both of these,
- 26 perhaps issue a license that allows either of them,
- 27 depending upon what's best for the particular landowners
- 28 involved.

- 1 But if you want--if you believe it's
- 2 important, to the Staff or anybody else, that Calpine
- 3 pick one and eliminate that choice, we can do that, and
- 4 I think we can probably do it pretty quickly.
- 5 COMMISSIONER MOORE: Well, you have me at
- 6 somewhat of a disadvantage. For instance, I don't know
- 7 whether the proposed routing that would cross a private
- 8 landholding might be hostile or not. You are in
- 9 possession of that knowledge; I'm not. And if it were
- 10 hostile, for instance, and the license was dependent on
- 11 Commission or public bodies using E.D., eminent domain,
- 12 to condemn the land, that's a different issue than we've
- 13 got a potential easement that we're going to purchase
- 14 from XYZ landowner, and as soon as we execute it, we're
- 15 done, versus going down a public right-of-way or
- 16 acquiring the right-of-way in a public domain down an
- 17 existing road. They're two different events. And
- 18 taking land in a productive agricultural zone presents
- 19 different kinds of problems. My sense is that even on
- 20 lineal distance, the same--the analysis is probably
- 21 going to have two fundamentally different components to
- 22 it.
- Now, if in response to your statement, when we
- 24 see the document come forward, we have two fully
- 25 fleshed-out analyses of each alternative, I suppose
- 26 that's fine. It just seemed to me that it was probably
- 27 easier for everyone if there was a decision made. I can
- 28 live with the option if they're both explored fully.

- 1 But as it's presented to me today, I don't see them as
- 2 being the same. It seems to me they've got different
- 3 edges to them.
- 4 MR. HILDEBRAND: Well, again, Calpine clearly
- 5 sees pros and cons in each of the routes and, not
- 6 wanting to make that decision at this point was just as
- 7 Chris--
- 8 COMMISSIONER MOORE: You have a friendly
- 9 landowner in this case? Cooperative land owner?
- 10 MR. HILDEBRAND: I would characterize them all
- 11 as pretty similar.
- 12 COMMISSIONER MOORE: So, in each case we don't
- 13 have an instance where the public agency is envisioned
- 14 to be using some sort of condemnation proceeding in
- 15 order to acquire right-of-way?
- 16 MR. ELLISON: Well, Commissioner, I think the
- 17 fair statement on this is we don't know yet. Our
- 18 intention is we certainly don't want to go that route.
- 19 Our intention is to negotiate easements with everybody,
- 20 but in fact at one point, we decided that it would be
- 21 best for this process to try and get that issue resolved
- 22 earlier rather than later, but for institutional
- 23 reasons, outside of Calpine, we learned that we could
- 24 not do that and it had to wait until after this
- 25 proceeding is over. But that's one of the reasons, for
- 26 example, for trying to preserve some flexibility in this
- 27 route at the end where the flexibility makes sense.
- 28 COMMISSIONER MOORE: I'm not trying to take

- 1 your flexibility away, but it seems to me that the
- 2 analysis would be incomplete, the analysis that I would
- 3 want to consider in terms of making my own
- 4 recommendations. I would consider the analysis to be
- 5 incomplete if I didn't have information on future public
- 6 involvement spelled out for me, and the impacts of that
- 7 in the analysis that came forward. So, if there were
- 8 hopeful negotiations going on with the landowner but
- 9 they were incomplete, that's probably not good enough
- 10 for the process, at least not mine. If I'm going to
- 11 sign onto something, I want to know what the extent of
- 12 future public involvement is going to be, commitment of
- 13 public dollars, commitment of public resources. I want
- 14 to know what the roles are, so that would stand out as a
- 15 fairly incomplete piece of the puzzle for me.
- 16 MR. ELLISON: Well, in that case Commissioner,
- 17 let me be more informative. When I refer to
- 18 institutional concerns, I was trying to shorthand
- 19 something. We have discussed with Western, who may well
- 20 own this line.
- 21 COMMISSIONER MOORE: In the end? Not today,
- 22 but in the end?
- MR. ELLISON: That's correct. This issue,
- 24 about the timing of easement negotiations, and they have
- 25 informed us that they're very strong in policy, and
- 26 preference is to not begin those negotiations until the
- 27 licensing procedure is over. And so, Loreen, you can
- 28 address this probably more fully than I can, but based

- 1 on that opinion, we have deferred to Western on that
- 2 matter.
- 3 COMMISSIONER MOORE: Well, Loreen, that's an
- 4 interesting question. Does Western--have they used E.D.
- 5 in the past to acquire their easements?
- 6 MS. McMAHON: Yes.
- 7 COMMISSIONER MOORE: And they would be
- 8 prepared to use that in a case like this if they had to?
- 9 MS. McMAHON: We haven't come to any, any
- 10 agreements with Calpine.
- 11 COMMISSIONER MOORE: No, I understand there's
- 12 no agreement; I'm just asking theoretically?
- MS. McMAHON: Theoretically, there's a lot of
- 14 factors. I'm not a lands person; I can't really answer
- 15 that. What I can answer is, when Western negotiates for
- 16 land easements, our regulations require that our agency
- 17 has made the decision before we proceed to acquire the
- 18 land, to go ahead with the project. Our decision comes
- 19 out at the end in our record of decision, so our hands
- 20 are tied legally until we make the decision in the
- 21 record of decision.
- 22 COMMISSIONER MOORE: Understood, and I
- 23 understand the process. I think that what this at least
- 24 points to is that when we develop the alternatives
- 25 analysis, and this clearly counts as part of the
- 26 alternatives, it is the tail after pretty long dog, and
- 27 we should make sure that all of these factors are
- 28 included in the analysis, the what-if. In the sense,

- 1 it's a set of binary trees that keep going, well, if
- 2 that, then that, well, and then if that. So there's a
- 3 lot of iterations on this, and I want to make sure. Can
- 4 you hang on just a moment? I want to make sure that
- 5 they're covered in the analysis because--using eminent
- 6 domain not only is one of the most long, drawn out
- 7 processes that I've ever been involved in, but it's--if
- 8 there are alternatives to it, they are certainly
- 9 preferable, I think from a public policy standpoint.
- 10 So, to me, it's the kind of thing used use as a last
- 11 resort, and that means that I'd like to see the
- 12 alternatives and the options explored as fully as
- 13 possible.
- MS. McMAHON: And I might interject, excuse
- 15 me, Western also believes that, and Western, in
- 16 addition, if Western acquires a line, anywhere, we have
- 17 to maintain relations with those landowners.
- 18 COMMISSIONER MOORE: Of course, and what I was
- 19 leading to when I asked Mr. Ellison the question about
- 20 friendly versus not-friendly relations with the
- 21 landowner is to make sure that when this comes up, it's
- 22 not a question that comes up--I guess I'm just signaling
- 23 so that everyone understands how this member plays the
- 24 game--I won't react very well to a string that's left
- 25 untied. We'll get to that landowner later, we'll deal
- 26 with this later. I want it fleshed out when it comes to
- 27 me. I want to know what the options are; I want to know
- 28 who owns the land, where it's going in Option A. I want

- 1 to know who's in Option B. I'm sure the Staff does,
- 2 too. They want to know as much information as they
- 3 possibly can in order to make an informed decision. You
- 4 can't ask them to evaluate something they don't know all
- 5 the parameters to.
- 6 So, I'm just trying to make sure--we're all on
- 7 record, that I want especially my Staff to be armed with
- 8 the most detailed information and most up-to-date stuff
- 9 that we can get.
- 10 MR. RATLIFF: Commissioner, we inquired to
- 11 that earlier, for that reason. We wanted to know what
- 12 status the negotiations would be in for the final
- 13 transmission alignment. What we understand the
- 14 situation to be is that that's unknowable because
- 15 Calpine has been told that they cannot negotiate--
- 16 COMMISSIONER MOORE: Right, and that's--
- 17 MR. RATLIFF: --until the decision is in,
- 18 which is your final decision, proposed decision, is
- 19 issued.
- 20 COMMISSIONER MOORE: Nasty catch-22.
- 21 MR. RATLIFF: So they're caught in a position
- 22 where they can't negotiate, and nothing is going to
- 23 happen on that score until we're done.
- 24 COMMISSIONER MOORE: That's clear, and Mr.
- 25 Ellison is making that clear, and I understand the
- 26 pandemonium that it creates, but I guess to me it means
- 27 that in a sense, as long as they preserve an option like
- 28 that, it means you got to go down both roads and

- 1 consider them both fully as if they were equally viable
- 2 in order to make sure that we, in effect, whatever
- 3 decision we make, has the broadest range of information
- 4 available to us that we can't--I did not understand
- 5 before I came today that Mr. Ellison and his clients
- 6 couldn't make that decision today. I did not understand
- 7 that Western was frankly in control of how the easement
- 8 would go. I still don't know, and I guess I won't,
- 9 until the hearings go on, whether it's a potentially
- 10 hostile deal with a landowner or not. But it seems to
- 11 me those are relevant pieces of the puzzle as we go
- 12 through this, and I'm asking you, telling you some of
- 13 the things that will go through my decision process. I
- 14 think it's only fair to let you know what kinds of
- 15 questions I'll be asking of the process. Paul?
- 16 MR. RICHINS: From Staff's standpoint, we have
- 17 analyzed both, and what we're doing is, we're taking a
- 18 look--there's not substantial difference between the two
- 19 routes, so we're looking at the worst case and providing
- 20 an analysis on that, and the fork in the road, so to
- 21 speak is on the--it's the same property owner, and so
- 22 it's all--it's all the same land. So, the issue of
- 23 ownership is the same in both cases.
- 24 COMMISSIONER MOORE: Thank you. I appreciate
- 25 that. Yes, ma'am? You wanted to ask a question?
- 26 MS. WOODS: I've got this darn head cold and I
- 27 can't hear everything that's said, but from what I
- 28 gathered, you're asking about the landlord's feelings?

- 1 COMMISSIONER MOORE: Actually ma'am, what I'm
- 2 asking are a serious of process questions.
- 3 THE WITNESS: There's not one landlord out
- 4 there that's willing to give these people one inch of
- 5 ground to traverse their property. Not one.
- 6 COMMISSIONER MOORE: Okay, well that probably
- 7 makes life pretty interesting for the Applicant's
- 8 future.
- 9 MS. WOODS: You got Silvers, you've got Damon
- 10 and Damon, you've got us, you got the Amarels, you got
- 11 thousands of acres that they have to go through, and
- 12 there's not one that's willing to give them an inch of
- 13 land.
- 14 COMMISSIONER MOORE: It's either a deadened or
- 15 it's a sellers market. I don't know. Yes, sir?
- 16 MR. MASSEY: I was just going to tell you that
- 17 it's definitely hostile. I'm a landowner in the area,
- 18 and I do not know what neighbor who would give up their
- 19 property for this transmission line. You'll have to
- 20 take it through condemnation.
- 21 COMMISSIONER MOORE: Okay, thank you for the
- 22 advice. We never set out to have an easy process here,
- 23 but we are trying to have a fair process to make sure
- 24 everybody gets heard and considered in this, including
- 25 the Commissioners, and to make sure we make the best
- 26 decision that we can.
- Okay, so you understand my line of
- 28 questioning, and I'm trying to make sure that what

- 1 happens here is that everyone is aware that the
- 2 alternatives section of this report is going to be more
- 3 important than perhaps it has been in the past, because
- 4 therein is going to lie a lot of the factual data that
- 5 we'll rely on for our decision, and I guess my last
- 6 question would go to Dick Ratliff and to Loreen, and
- 7 that is, can you describe for me the procedural
- 8 relationship that we need to follow as we--and maybe I
- 9 should be turning to Mr. Fay as well, as we go through
- 10 this process, to integrate the cooperative role that the
- 11 Federal Government and State Government play in this?
- 12 Loreen, do you have a cross-examination role as well as
- 13 we in this?
- MS. McMAHON: No. Typically, there are public
- 15 meetings for us. Typically what we do is, we redefine
- 16 the project, redefine the issues, and accept public
- 17 comment on a formal basis. Usually we don't have
- 18 debates and we do not have testimony and
- 19 cross-examination. So, I was planning to just make
- 20 myself available and probably speak at the beginning of
- 21 each meeting to reiterate our process and Western's
- 22 availability for our comment and our participation to
- 23 draw a line so that the public would understand the
- 24 differences.
- 25 COMMISSIONER MOORE: Okay. Dick you want to
- 26 add anything?
- 27 MR. RATLIFF: Yes, consistent with that, I
- 28 think I might say at the outset that we try to draw out

- 1 a process that identified the equivalent Energy
- 2 Commission documents in our proceeding that would serve
- 3 the purposes of Western for their decision-making
- 4 process, because their agency is obviously going through
- 5 a parallel decision-making process. Normally their
- 6 process is much less elaborate than ours, and I think
- 7 that's what Loreen was alluding to. They don't have
- 8 this formal process as ours nor as drawn-out a process,
- 9 nor one that involves as much, I think, typically as
- 10 much public involvement.
- I think that, as I understand it, Western is
- 12 essentially a decision-maker here in their own process,
- 13 and they're using our process to provide that
- 14 information and that ability to make their decision.
- 15 Normally, they would not serve as witnesses in our
- 16 proceeding, but apparently Loreen has suggested that
- 17 they may be willing to if we request it. They would be
- 18 willing to provide help on that score, and that might be
- 19 useful.
- 20 COMMISSIONER MOORE: Paul, were you leaning
- 21 forward to say something? Okay. Let me--do you have
- 22 some stuff to add here?
- 23 HEARING OFFICER FAY: I will just add that I
- 24 will be coordinating with Loreen before we issue the
- 25 hearing order to be sure the dates that we set up work
- 26 for their requirements.
- 27 COMMISSIONER MOORE: And the County's. Okay,
- 28 with that, let me turn back to the Applicant for a

- 1 second and say, we've gone through a process here to try
- 2 to identify--there's a broad range of issues, how much
- 3 time we're going to need to address them, and you've
- 4 also heard my concern about the fact that this ball of
- 5 string is unraveling, more than a little bit, in terms
- 6 of timing. Do you have questions or remarks that you
- 7 want to make me aware of as presiding member on the
- 8 timing issues, how you think the process is going? I
- 9 want to make sure that we're linked as far as concerns
- 10 and process goes, so this is as good a time as we get to
- 11 have everything without ex-parte contacts on the record?
- MR. ELLISON: Well, I do have one question and
- 13 one comment, and I want to see if any of my team have
- 14 any. The question relates to this issue of the fork in
- 15 the road in our proposal on transmission. Based on the
- 16 discussion that I've heard, I think I've heard that
- 17 you're comfortable, as long as everybody analyzes both
- 18 of them in the way the Staff described with our
- 19 preserving that choice and going into hearings with both
- 20 of those alternatives, but I want to be clear that
- 21 that's the case, because if you need Calpine to pick
- 22 one, we can certainly do that. Our preference, I think,
- 23 would be to preserve the choice.
- 24 COMMISSIONER MOORE: No, I'm okay with
- 25 preserving the choice. My personal preference, which
- 26 simply doesn't count, would be to have had you picked
- 27 and have the line laid out, but I have no problem with
- 28 preserving your own options as long as we fully evaluate

- 1 both of them to the same degree in the document. I'm
- 2 comfortable and I'm fine with that.
- 3 MR. ELLISON: My comment is based on my
- 4 familiarity with the Energy Commission process which
- 5 goes back, I'm sorry to say, about twenty years, sorry
- 6 to say in the sense of revealing my age. And I would
- 7 just say, in my experience, every one of these cases is
- 8 different, first of all, and the world is always
- 9 changing around us, so it would be wrong for me to say
- 10 that there is anything essentially as a typical energy
- 11 siting case. But having said that, in my view, the
- 12 messiness that you're seeing in terms of these
- 13 relationships and in terms of these issues is within the
- 14 range of normal for these cases. I don't think that
- 15 there's anything--there's certainly a set of issues that
- 16 we've been working on, resolving issues in an iterative
- 17 process throughout this year with a considerable degree
- 18 of success so far, I think. The issues that remain on
- 19 the table as unresolved are a small subset of the issues
- 20 that we started with, and we're optimistic that by the
- 21 time hearings roll around that it will be an even
- 22 smaller subset. Certainly the relationship with the
- 23 Federal Government is a bit of a test case here, but the
- 24 sense that you start out the process with perfect
- 25 information and that nothing changes through the
- 26 analysis process is I think a myth, and one of the
- 27 reasons I think it's a myth, importantly, is that you
- 28 want the process to involve potential changes in the

- 1 project in response to public comment, and that's
- 2 certainly what happened with the transmission route
- 3 here, for example. I think it would be a mistake, and
- 4 I'm addressing more a policy issue for the Commission
- 5 more than anything in this case, but I think it would be
- 6 a mistake for the Commission to try to lock in a process
- 7 that didn't allow for some of that messiness to occur,
- 8 because that messiness, in fact, is the way that a lot
- 9 of problems are resolved with the people most affected,
- 10 and we certainly haven't reached agreement on all the
- 11 issues with all the parties. There's certain, as you've
- 12 seen, continued opposition to the project, but we've
- 13 been working very hard to resolve these issues, and we
- 14 intend to continue to do that, and I don't see anything
- 15 about what's going on in this case as being alarming,
- 16 from my perspective, what that's worth.
- 17 COMMISSIONER MOORE: Okay. I appreciate those
- 18 comments, but you understand my discomfort with
- 19 proceeding in a way that what might presume what the
- 20 County's going to do with their General Plan, and so
- 21 I've had misgivings about that all along. I'm
- 22 proceeding--in a sense, I guess, if we were in class,
- 23 we'd say that we have a reservation price that we've
- 24 established for the Applicant's position, and we're
- 25 going to go ahead and fund that and make sure that
- 26 they're covered if the other issue clicks in their
- 27 favor, but if it's not, then it's a different ball game,
- 28 so therein my reluctance to expend resources on your

- 1 side or on our side or the public's side in the absence
- 2 of such a definitive event.
- 3 MR. ELLISON: It's always a problem in all of
- 4 these cases. You've got chicken-and-egg situations all
- 5 over the place. It's normal. It doesn't make it any
- 6 easier, but it's normal.
- 7 COMMISSIONER MOORE: No, and that's a policy
- 8 question that my colleagues are going to have to answer
- 9 about the data adequacy and what it really means when
- 10 you use that term. Does it mean that you've got that
- 11 piece of the puzzle locked out already? We're going to
- 12 have to take that up pretty soon. We've got too many of
- 13 these cases coming to avoid that. Other team members of
- 14 your team want to opine on this issue? Negative? Thank
- 15 you. Ann? No? Staff? Any comments? Rich?
- MR. RATLIFF: No.
- 17 COMMISSIONER MOORE: All right. We'll issue a
- 18 document soon about the timing, and the next hearing
- 19 dates, and they will be here. I'm sure that we'll try
- 20 and include at least one evening session in that, so if
- 21 we go for the early dates in October, probably the lead
- 22 day will include an evening meeting. It may be short.
- 23 It may be that no one will come, but I want to at least
- 24 open up the opportunity for people to come if they
- 25 choose to, for at least one evening date, especially
- 26 when we have a block of days, two or three days, that
- 27 we're considering things, so plan for evening time as
- 28 well.

- 1 HEARING OFFICER FAY: I'd just like to, before
- 2 we close, remind you that we did take public comment
- 3 early for the convenience of the people who came from
- 4 the public, and I'd just like to offer again, if
- 5 somebody has not had a chance to address the Committee
- 6 and feels that they want to today, we want to give them
- 7 the chance at this time. Does anybody need to do that?
- 8 COMMISSIONER MOORE: Anybody have a burning
- 9 issue that they want to make sure we know about?
- 10 MS. FOSTER: On the evening meetings, I'm not
- 11 sure if you have these meetings in November that we
- 12 would need an evening.
- 13 COMMISSIONER MOORE: I don't know either. All
- 14 I want to do is, I don't want to preclude the option,
- 15 because there may be people for whom only an evening
- 16 will work. You know, if I'm going to be here anyway,
- 17 there's no reason not to continue into the evening. I'm
- 18 sorry that I tagged Staff with that same thing, but
- 19 they're all pretty dedicated public servants, so that's
- 20 why we're here. So, I will try and make that option
- 21 available.
- MS. FOSTER: I think the reason we requested
- 23 in the first place when we were first under the
- 24 impression this would be September, October, and then go
- 25 all the way.
- 26 COMMISSIONER MOORE: Um hum. Well, the
- 27 alternative was to come out to someone's ranch and work
- 28 and have the hearing at the same time.

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1
                MS. WOODS: Hey, I'll take you up on that.
 2
                COMMISSIONER MOORE: I only know how to drive
 3
      the truck and not the tractor, so--
 4
                MS. FOSTER: You can learn.
 5
                COMMISSIONER MOORE: Thank you all for coming.
      We appreciate your help.
 6
 7
                HEARING OFFICER FAY: We are adjourned.
 8
                        (Time noted at 3:10 p.m.)
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